Brenda G. Chicharello P.O. Box 2774 Gallup, New Mexico 87305



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**CLERK-ALBUQUERQUE** 

# UNITED STATES DISTRICT COURT FOR THE DISTRICT OF NEW MEXICO

Brenda G. Chicharello, Plaintiff

CASE NUMBER 20cv1070 JHR

V.

U.S. Department of the Interior, Defendant (s)
Secretary of Indian Affairs, Sally Jewel
Director Bureau of Indian Affairs, Bryan Rice
Director Bureau of Indian Education, Tony Dearman
Navajo Nation Department of Dine Education
Superintendent of schools, Dr. Lewis Jr. Tommy
Assistant Superintendent, Dr. Benally, Tim
Gallup McKinley County School,
Superintendent Mike Hyatt

CIVIL RIGHTS COMPLAINT PURSUANT TO 42 U.S.C \_ 1983

### A. JURISDICTION

- 1) Brenda G. Chicharello, is a citizen of New Mexico who presently resides at PO Box 2774 Gallup, New Mexico
- 2) Defendant Mac Lean Sweeney, is a citizen of Washington, DC, and employed as Assistant Secretary of Indian Affairs. At the time the claim(s) alleged in this complaint arose, was the defendant acting under color of state law?

Yes\_X\_\_ No\_\_\_ If your answer is "Yes", briefly explain:

The Indian Self-Determination and Education Assistance Act of **1975** (Public Law 93-638) authorized the <u>Secretary of the Interior</u>, the <u>Secretary of Health</u>, Education, and Welfare, and some other government agencies to enter into contracts with, and make grants directly to, federally recognized Indian tribes

3) Defendant Darryl LaCounte, is a citizen of Washington, DC, and employed as Director Bureau of Indian affairs and Indian Education. At the time the claim(s) alleged in this complaint arose, was the defendant acting under color of state law?

Yes\_X\_\_ No\_\_\_\_ If your answer is "Yes", briefly explain:

The Indian Self-Determination and Education Assistance Act of **1975** (Public Law 93-638) authorized the <u>Secretary of the Interior</u>, the <u>Secretary of Health</u>, Education, and Welfare, and some other government agencies to enter into contracts with, and make grants directly to, federally recognized Indian tribes

(Use the black of this page to furnish the above information for additional defendants.)

Jurisdiction is invoked pursuant to 28 U.S.C\_1343(3), 420 U.S.C\_1983. (If you wish to assert Jurisdiction under different or additional statutes, you may list them below.)

#### B. NATURE OF THE CASE

Briefly state the background of your case

BACKGROUND

355 F. Supp. 716 (1973) Joe NATONABAH et al., Plaintiffs,

BOARD OF EDUCATION OF the GALLUP-McKINLEY COUNTY SCHOOL DISTRICT et al., Defendants. Civ. No. 8925.

United States District Court, D. New Mexico. February 8, 1973.

Exhibit 1 (52 pages) A report – "THE RESPONSE TO AN EVEN CHANCE"

The Gallup-McKinley County School District as seen by the New Mexico State Department of Education

In 1975 the JOM program became part of the Indian Self Determination and Education Assistance Act. Under this act, Indian tribes contract the administration of JOM funds for eligible Indian Students residing within their jurisdiction.

Congress brought changes to Amend the JOM Act to enact the establishment of the Indian Education Committee into the Johnson-O' Malley Act to ensure Native American Parents involvement to create educational plan for how JOM funds will be used for the Native American Students in their School District.

XE 2/7

### 25 C.F.R PART 273- EDUCATION CONTRACTS UNDER JOHNSON-O-MALLEY ACT

## **Subpart A- General Provisions**

### 273.1 Purpose and Scope

- (a) The purpose of the regulation in this part is to set forth the application and approval process for education contracts under the Johnson-O' Malley Act. Such contracts shall be for the purpose of financially assistance those efforts designed to meet the specialized and unique educational needs of eligible Indian students, including programs supplemental to the regular school program and school operational support, where such support is necessary to maintain established State educational standards.
- (b) The application and approval process in this part applies specifically to contract with a State, school district, or Indian corporation.
- (c) Contracts with tribal organization for supplemental and operational support will be entered into only upon the request of an Indian tribe(s), and shall be subject to the provision of part 271 of this chapter and 41 CFR part 14H-70, except as provided in S573.11

# Subpart B – Application Process

### 273.11 Eligible applicants

(a) Any State, school district, tribal organization or Indian corporation is eligible to apply for contracts for supplemental or operational support programs. For the purpose of this part, previously schools as defined in S273.2 (n) are considered tribal organization.

### **Subcontract Agreement**

Johnson-O' Malley Subcontract Agreement (Hereinafter "Subcontract") Between the Navajo Nation (Hereinafter "Nation") And Gallup McKinley County School District "Sub-Contractor")

### Purpose

The Subcontractor shall provide supplemental services and instructional programs to eligible Indians students in order to meet their special and unique educational needs to pursuant to the Johnson-O' Malley (hereinafter JOM") Act and 25 C.F.R Part 273 regulations. The Subcontractor shall work with the Indian Education Committee to develop, approve, and implement all programs, including supplemental programs and fiscal services that are awarded under this Subcontract on a basis of maximum participation by the Indian Education Committee especially pursuant to 25 C.F.R 273.14 through 273.18. See also 25 U.S.C 450a. The approved JOM subcontract application, budget and educational plan are incorporated into this subcontract.

### Indian Education Committee

25 C.F.R 273.16 vest authority in an Indian Education Committee to actively participate in the planning, developing, implementation and evaluations under this subcontract

(c.) The Indian Education Committee established under paragraph (a) of this section and its members shall establish procedures under which the Committee shall serve. Each Committee shall file a copy of its organization documents and by-laws with the appropriate Area Director, together with a list of its officer and members as soon as practicable after the Committee is organized.

The JOM Modernization Act, **Public Law 115-404**, enacted December 31, 2018, directs the Secretary of the Interior (Secretary) to conduct an accurate and comprehensive student count for the purposes of calculating formula allocations for programs under the JOM Act and for other purposes.

#### **CAUSE OF ACTIONS**

allege that the following of my constitutional rights, privileges or immunities have been violated and the following facts form the basis for my allegations under the Fourteenth Amendment violations of Due Process of my civil liberties. Under the 25 CFR the 273.15 Establishment of the Indian Education Committee The Bureau of Interior Federal Government Agency failed to provide the **Administrative Procedure Act (APA)** to remedy my complaint of constrictions of violations of my due process for wrongfully charge and illegally removal process of my IEC Membership. 25 U.S.C. 450 (The Indian Self-Determination and Education Assistance Act), 88 Stat. 2203, Pub.L. 93-638, Pub.L. 100-472; 102 Stat. 2285, Pub.L. 103-413. 25 U.S.C. 452 (The Johnson-O'Malley Act of April 16, 1934), 48 Stat. 596, Pub.L. 73-167; Pub.L. 103-332.

I am a Native American Parent who was elected and voted in by parents at the Tobe Turpen Elementary School located in Gallup, New Mexico. I have been an IEC Member who served on the Indian Education Committee since 2012-2017. The Indian Education Committee Regular Meeting on October 15, 2017 at 3:00 pm located at the Student Support Center 680 S. Boardman Gallup, NM 87301. Agenda Item # H Removal of IEC Member I receive no prior notification of my removal from the IEC Officers and the Gallup McKinley Administrative Staff: Monica Yazzie, IEC President, Georgianna Desiderio, IEC Vice President, Tiffany Plummer, IEC Secretary. Carmen Moffett, Director and Paulette White Assistant Superintendent Student Support Service. I show up at the IEC Meeting to find that I am ambushed when it came to agenda item H the IEC President made a speech that states that I wasn't working with the IEC Officers to resolve issues. Ms. Moffett and Ms. White administer the IEC Officers to coerce them to forcibly a vote without providing any evidence to their accusation even though IEC Members ask why and they didn't understand the reason for a force vote to take place without discussion.

I question the validity of my removal since the IEC By-laws has no Removal Process of the IEC Membership in the 2017-2018 JOM GMCS Subcontract No. A15AVO was approved on June 28, 2017 at 3:00 pm in the board room. The BY-LAWS for School Year 2017-2018 page 7 dated listed on bottom is date 04/20/17 Section 502 Complaint Process the Steps 1-4 were not followed through by IEC Officers and the GMCS Administration

### (2) Supporting Facts

Exhibit 2- 2pgs Indian Education Committee Sunday, October 15, 2017 Agenda item H

**Exhibit 3** -14pgs Letter and emails pleading to be reinstated for no removal process in the 2017-2018 IEC By-Laws.

**Exhibit 4** - The BY-LAWS for School Year 2017-2018-page 7 Section 502 Complaint Process the Steps 1-4.

Exhibit 5 - 1 pg letter from IEC President, Monica Yazzie denying reinstating IEC Membership

### B) (1) Count II:

I have informed the Navajo Nation Johnson-O' Malley Program (NNJOM) of the wrongful actions against me and I need their help to correct the wrongful action against me. My civil rights for due process was violated. I did not hear back from the NNJOM and the Navajo Nation Department of Dine Education regarding my request for assistance to remedy the situation. I served as the IEC Vice President for one year and my term ended on June 30, 2020 Exhibit 6-2pgs Emailed June 30, 2017 at 9:11 PM-I sent email to IEC Officers regarding Ms. Moffett's complaint against IEC Member Brenda Yazzie

Exhibit 7-2pgs Email dated December 5, 2017 at 2:13 PM FW: Re: Confidential Letter Exhibit 8-2pgs Email dated December 5, 2017 at 3:09 PM FW: Re: Confidential Letter

(2) Supporting Facts: (Include all facts you consider important, including names of person involved, places and dates. Describe exactly how each defendant is involved. State the facts clearly in your own words without citing authority or argument.)

I have tried every avenue to resolve the matter with the Indian Education Committee to be reinstated on the grounds that the 2017-2018 IEC BY-LAWS did not allow removal process on IEC Membership. I sent the Contractor Navajo Nation Johnson-O' Malley numerous emails pleading my case of wrongful charge and illegally removed from the IEC. I went to the Navajo Nation trying to plead my case of wrong actions against me and my paperwork is still sitting at the Navajo Nation Justice Department. I finally met the Navajo Nation President at a public event, and I told him what wrongful action happen to me I have been trying to resolve the wrongful action against me by the IEC Officers and Members.

XE-2 2/78

The President Nez gave me his card and I did email him to try to set a meeting to resolve the matter. I tried to resolve wrongful action against me and in a final attempt I contact the Bureau of Indian Education agency that oversee the JOM Program to work out a solution from wrongful action brought against me by the IEC Officers and Members. I emailed Director, Tony Dearman and Angela Barnett. Ms. Barnett stated that BIE Could not help me. I have been looking for an attorney to represent me and when COVID happen it just delay my process to filing. I have no other choice to file Pro-se

Exhibit 9-1pg Email dated April 3, 2019 at 7:01 PM Re: Info-Dearman, Tony

Exhibit 10 –3pgs Emailed dated April 4, 2019 at 10:57 AM Re: Info- Barnett, Angela

Exhibit 11- 1pgEmailed dated April 1, 2019 at 9:57 AM Meeting regarding JOM Membership- TO

Navajo Nation President Jonathan Nez From-Brenda Chicharello

Exhibit 12-5 pgs Emailed dated May 16, 2018 at 7:33 PM Fw: Procurement- Brenda Chicharello

Sent to the Navajo Nation Health, Education & Human Services Committee: Chair- Honorable

Jonathan L. Hale and Honorable Council Delegate Amber Kanazbah Crotty

### D) PREVIOUS LAWSUITS AND ADMINISTRATIVE RELIEF

1 Have you begun other lawsuits in state or federal court dealing with the same facts involved in this action or otherwise relating to the condition of your imprisonment?

Yes\_\_ No \_X\_ If your answer is "YES", describe each lawsuit. (If there is more than one lawsuit, describe the additional lawsuits on another piece of paper, using the same outline.)

a)	Partied to previous lawsuit.
	Plaintiffs:
	Defendants:
b)	Name of Court and docket number:
c)	Disposition (for example: Was the case dismissed? Was it appealed? Is it still pending?
d)	Issues raised:
e)	Approximate date of filing lawsuit:
f)	Approximate date of disposition:

2) I have previously sought informal or formal relief from the appropriate administrative officials regarding the acts complained of in Part C. Yes \_\_\_\_ No\_\_X\_ If your answer is "Yes" briefly describe how relief was sought and the results. If your answer is "No", briefly explain why administration relief was not sought.

### E. REQUEST FOR RELIEF

I believe that I am entitled to the following relief: Civil damages are granted when a person is injured or suffers a loss that stems from the wrongful or negligent actions of another party. Civil damages of One Hundred seventy thousand dollars for the violation of my civil liberties for no due process granted by the Federal and State agencies. A Native American Parent facing uncertainty to tell the Federal and State agencies of wrongdoing bestow upon me for unjust reasons. The obstacles I face of getting shut down by whom I reach out for help. I wanted my story to be heard and what wrongs were done to me. I do want accountability from the Federal and State Agencies who let me fall through the cracks of the system.

Signature of Attorney (if any)

Signature of Petitioner

Brene Chi

Attorney's full address and telephone number.

### **DECLARATION UNDER PENALTY OF PERJURY**

The undersigned declares under penalty of perjury that he is the plaintiff in the above action, that has read the above complaint that the information contained therein is true and correct. 28 U.S.C. Sec. 1746 18 U.S.C Sec. 1621.

Executed US District Court 333 Lomas Blvd NW on October 14, 2020.

(Location)

(Date)

Brenda G. Chicharello

### The Parties to This Complaint

### 1. The Plaintiff

Provide the information below for each plaintiff named in the complaint.

Name: Brenda G. Chicharello

Address: PO BOX 2774 Gallup, New Mexico 87305

County: McKinley County

Telephone Number: (505) 713-8858 (505) 409-1760

E-Mail Address: brenchic\_99@yahoo.com

### B. The Defendants

#### Defendant No.1

Name: Sally Jewel

Job or Title: Secretary of Indian Affairs

Address: Department of Interior

1849 C Street, N.W

Washington, D.C. 20240

MS-4660-MIB

County: District of Columbia

Telephone Number:

E-Mail Address:

### Defendant No. 2

Name: Bryan Rice

Job or Title: Director Bureau of Indian Affairs

Address: Department of the Interior

1849 C Street, N.W

MS-4606

Washington, D.C. 20240

County: District of Columbia

Telephone Number: (202) 208-5116

E-Mail Address:

### Defendant No.3

Name: Tony Dearman

Job or Title: Director Bureau of Indian Education

Address: Department of Interior 1849 C Street, N.W

Washington, D.C. 20240

MS-4660-MIB

County: District of Columbia

Telephone Number: (202) 208-6123 E-Mail Address: tony.dearman @bie.edu

Defendant Tony Dearman is a citizen of Washington, DC, and employed as Director Bureau of Indian Education. At the time the claim(s) alleged in this complaint arose, was the defendant acting under color of state law?

Yes X No\_\_\_\_ If your answer is "Yes", briefly explain:

The Bureau of Indian Education (BIE) serves as the principal government agency in upholding the United States' educational obligations to Indian tribes and their eligible Indian students. As stated in Title 25 CFR part 32.2, BIE's mission is to provide quality education

Defendant No.4

Name: Dr. Tommy Lewis, Jr

Job or Title: Superintendent of Schools

Address: Navajo Nation Department of Dine' Education

PO BOX 670

Window Rock, AZ 86515

County: Apache County

Telephone Number: (928) 871-7475

E-Mail Address: tommylewis@nndode.org

Dr. Tommy Lewis, Jr is a citizen of Window Rock, Arizona, and is employed as Navajo Nation Department of Dine Education Window Rock, Arizona. At the time the claim (s) Superintendent of schools

alleged in this complaint arose, was this defendant acting under color of state.

Yes X No\_\_\_\_ If your answer id "Yes", briefly explain:

Under the Indian Self-determination Act allows tribes to self-govern by the contracts and grants. The Navajo Nation Department of Dine Education oversee the Johnson-O' Malley Program.

Defendant No.5

Name: Tim Benally

Job or Title: Assistant Superintendent

Address: Navajo Nation Department of Dine' Education

PO BOX 670

Window Rock, AZ 86515

County: Apache County

Telephone Number: (928) 871-7475

E-Mail Address: timbenally@navajo-nsn.gov

Dr. Tim Benally is a citizen of Window Rock, Arizona, and is employed as Navajo Nation Department of Dine Education Window Rock, Arizona. At the time the claim (s) Assistant Superintendent alleged in this complaint arose, was this defendant acting under color of state.

Yes X No\_\_\_\_ If your answer id "Yes", briefly explain:

Under the Indian Self-determination Act allows tribes to self-govern by the Contracts and Grants. The Navajo Nation Department of Dine Education oversee the Johnson-O' Malley Program.

Defendant No.6

Name: Mike Hyatt

Job or Title: Superintendent

Address: Gallup McKinley County School

640 Boardman Gallup, NM 87301

County: McKinley County

Telephone Number: (505) 721-1000 E-Mail Address: mhyatt@gmcs.org

Mike Hyatt is a citizen of Gallup, New Mexico, and is employed as Gallup McKinley County School, New Mexico. At the time the claim (s) Superintendent alleged in this complaint arose, was this defendant acting under color of state.

Yes X No\_\_\_\_ If your answer id "Yes", briefly explain:

The Subcontractor shall provide supplemental services and instructional programs to eligible Indians students in order to meet their special and unique educational needs to pursuant to the

Johnson-O' Malley (hereinafter JOM") Act and 25 C.F.R Part 273 regulations.

U.S. OEPARTMENT OF HEALTH, EQUICATION A WELFARE OFFICE OF EQUICATION THIS DOCUMENT HAS BEEN REPRODUCED EXACTLY AS RECEIVED FROM THE PERSON OR ORGANIZATION O RIGHANTING IT. POWING OF VIEW OR OPINIONS STATED DO NOT MECESSARILY REPRESENT OFFICIAL OFFICE OF EQUICATION POSITION OR POLICY.



A REPORT - "THE RESPONSE TO AN EVEN CHANCE"

The Gallup-McKinley County School District as seen by the New Mexico State Department of Education

New Mexico State Department of Education February - 1971

005299

PLAINTIFF'S EXHIBIT

#### DOCUMENT RESURE

ED 050 868

RC 005 299

TITLE

A Report - "The Response to An Even Chance": The Gallup-McKinley County School District as Seen by the New Mexico State Department of Education.

New Mexico State Dept. of Education, Santa Fe.

INSTITUTION PUB DATE NOTE

Feb 71 51p.

EDRS PRICE DESCRIPTORS EDRS Price NF-\$0.65 HC-\$3.29 Administration, \*American Indians, \*Educational Finance, \*Federal Aid, \*Investigations, Programs, Public Schools, \*State Departments of Education,

State Federal Aid, Students

#### ABSTRACT

The document is a response by the New Mexico State Department of Education to Mallegations, accusations and implications of misuse of Federal funds intended for American Indian children. The allegations resulted from an investigation—supported by the BAACP Legal Defense and Educational Fund with the cooperation of the Center for Laws and Education of Harvard University—which was conducted in a number of states with public schools serving the Indian population. This document contains the response for the Gallup—McKinley County School System exclusively. The rebuttal selects specific allegations from the original report, Man Even Chance (ED 047 867), and presents answers and clarifications. Recommendations of the reviewing team, resulting from their follow-up study, are also included. (EL)



## ACKNOWLEDGMENTS

Special thanks are afforded to Mr. Bob King of the Navajo Area Office, B.I.A., Window Rock, Arizona, and to Mr. Sam P. Morley, Albuquerque Area Office, B.I.A., who accompanied team members to Gallup.

Special invitations were extended to Mr. Peter McDonald of the Navajo Nation and Mr. Robert Lewis, Zuni Governor to assist team members in the investigation.

ERIC

# New Mexico State Board of Education

L. Grady Mayfield President	P.O. Box 535 Las Cruces, N.M.	88001
K.I. Langley Vice President	1601 S. 6th Tucumcari, N.M.	88401
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Virgil Henry Member	710 Yeso Drive Hobbs, N.M.	88240
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Mrs. Charles R. Holmes Member	1006 Lopezville Road Socorro, N.M.	87801
H.M. Mortimer, M.D. Member	720 University Ave. Las Vegas, N.M.	87701
Charles C. Murphy Member	2200 Gidding Clovis, N.M.	88101

# Review Team Members

Mr. Frank Ready		Acting Director, Elementary & Secondary Education
Mr. Doyle Eakens	-	Specialist, Guidance & Counseling
Miss Nora Chavez		DT. 874 & 815
Mr. Bill Lemon	•	Coordinator, Administrative Services
Mr. Willard Scott	-	Coordinator, Indian Education
Mr. James McLarry	-	Indian Education
Mr. Delmar Smith	639	Indian Education
Mr. Don Harvey	0	Coordinator, Funds Management (ESEA I & II, NDEA III, PL 874 & 875)
Mr. Bill Caperton	-	Coordinator, Compensatory Education
Mr. Joe Reeder	-	Audits & Accounting
Mrs. Gretchen Plagge	-	
Mr. Clarence M. Hill		Information Specialist

Leonard J. De Layo, Superintendent of Public Instruction

Weldon Perrin, Deputy
Superintendent of Public
Instruction



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New Mexico State Department of Education's Response to "An Even Chance" for the Gallup-McKinley County Board of Education

A report to the Gallup-McKinley County Board of Education concerned the accusations, allegations and implications resulting from an investigation by a team supported by the NAACP Legal Pefense and Educational Fund with cooperation of the Center for Laws and Education, Hammond University.

The report issued by the above study committee is entitled "An Even Chance" and is defined on the front cover as a report on federal funds for Indian children in public school districts.

While the complete report is concerned with a number of states and with several districts in New Mexico, this particular response will deal exclusively with the matter that concerns Gallup-McKinley, New Mexico.

The New Mexico State Department of Education through the New Mexico State Board of Education was requested by the Gallup-McKinley County Board of Education to conduct an on-site investigation of the Gallup-McKinley County School system to determine the validity and extent of the allegation and to also determine what steps have been taken or are being taken to correct any situation which was not conducive to good education for all children in the Gallup-McKinley County School system.

Members of the State Department of Education staff conducted on-site investigation of the schools during the month of February 1971. Staff members of the Instructional Division, Indian Education (Johnson-O'Malley), School Food Services, Federal Funds

Management (P.L. 815 and P.L. 874), Title I ESEA, Migrant and Compensatory Education, visited classrooms, reviewed federal programs, interviewed staff and students and talked with school patrons concerning the conduct of education in the county.

On March 4, 1971, the Gallup-McKinley County Board of Education met with the Superintendent of Public Instruction, a member of the State Board of Education, the Deputy Superintendent and the staff members who had conducted the on-site investigation.

This was an open meeting attended by more than 60 citizens of Gallup-McKinley County. All citizens who attended the meeting were given an opportunity to ask questions and/or express their views.

The interchange between the local Board of Education, the local citizens and the State Department of Education staff lasted in excess of three and one-half hours.

Following are the reports of the members of the New Mexico State Department of Education staff members in response to the "An Even Chance" report.

# Instructional Services Division

Mr. Frank Ready, Acting Director, Instructional Services, and Doyle R. Eakens, Director of Guidance Services, New Mexico State Department of Education, prepared the following report for the Gallup-McKinley County Board of Education and for the people of McKinley County. The visitations were made on February 23-24-25-26,1971. The investigators reply briefly on these findings to specific allegations as identified by particular page number. General recommendations and conclusions of the New Mexico State

Department of Education will follow at the end of all of the reports.

Report to the Gallup-McKinley County Board of Education by members of the Instructional Services Division of the New Mexico State Department of Education on visitations made to check out allegations found in "An Even Chance" report. Visits were made on February 23-26, 1971, by Doyle R. Eakens, Director of Guidance.

### Schools Visited:

Aileen Roat Elementary, Zuni High School, Gallup High School, Lincoln Elementary, Crownpoint Elementary and High School, Sunnyside Elementary, Thoreau Elementary

### Persons Interviewed:

A.C. Woodburn, Superintendent; Don Stokes, adm. office; L.O. Yandell, adm. office; Wendell Hendrickson, principal, Gallup; Roland Carey, principal, Towa Yallane; Orval Adams, principal, Aileen Roat; William Butler, principal, Zuni High; M.E. Fairchilds, counselor; Kenneth Kostenbader, principal, Lincoln Elementary; Alice Williams, principal, Sunnyside; Ralph Markham, principal, Crownpoint Elementary; Zane Smith, Crownpoint Eigh School; Mrs. M. Esperanza, clerk, Gallup-McKinley Draft Board; George Tsouklarkis, student, president Indian Club; Warren Slow, student, member Indian Club; teachers, teacher aides and students in each school visited.

### General Statements of Reception and Attitude

From the time I entered the Gallup-McKinley School Administration Office, I received full and appreciative cooperation. The people interviewed in every school were most cooperative and anxious to show their programs and discuss their problems.

They all expressed concern over what they consider the misrepresentations of facts that have received such wide spread publication and seemed pleased to have the opportunity to talk about and show what is being done in the school system.

Findings on Specific Charges Made in "An Even Chance"

### Page 8-9

While it is quite true that certain schools in the Gallup-Mc-Kinley schools are operating at near and above planned capacity



others below capacity, the average class sizes are approximately equal. There are obviously some differences, but these do not appear to be significant. There also are differences in class size within individual schools.

Some of the schools visited and their average class sizes exclusive of kindergarten are as follows:

Aileen Roat	26	Crownpoint Elementary	25
Lincoln Elementary	28	Thoreau Elementary	25
Sunnyside	26		43

As in every system, the class size in the high schools varies in accordance with interest levels and requirements. There were no severely overcrowded classes observed in any of the high schools visited.

### Page 14, Item #3

In all schools visited, the maintenance of the buildings was adequate. They were clean and the grounds well kept. The rest rooms were, without exception, clean and fresh smelling. The custodians were busy cleaning in every school and said they had supplies whenever needed.

For the 1970-71 school year, of the 19 elementary schools in the system, 17 received approved status, two approved advised. Of the seven secondary schools, six were approved, one approved advised. Approved status means that the schools meet the standards established by the New Mexico State Board of Education.

The highest teacher loads at the secondary level occur at Kennedy Junior High and Gallup High School -- both are in the city of Gallup. The lowest teacher loads occur at Thoreau and Zuni -- both rural high schools.

The professional teaching staff is certified by the State Department of Education. Audio-visual equipment was in use in every school. The film library, which is excellent, is maintained in the central office. The films are available to all schools on request and range in instructional levels from K-12. The faculty members interviewed indicated they had never been refused supplies or equipment when it was requested unless it was not available in the system.

Textbooks were current and in good condition.

Libraries were adequate and efforts are being made, with funds available, to increase the number of volumes and to widen the range of reading interest.



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There were many volumes in the elementary schools that related to the Southwest and Indian culture.

Page 43-44: "Grassroots" - involvement of community

In every school area visited, there were active attempts being made to involve as many people in the community as possible. Meetings have been called and notices sent via students, teachers and radio informing the public of the time of meetings and the topics to be discussed. School administrators indicated their doors were always open to parents and that they were encouraged to visit the schools at any time.

Page 45: "Corporal Punishment" - use of paddles or boards to whip students

By administrative directive, there is no type of corporal punishment allowed in the Gallup-McKinley system.

Last year, corporal punishment was permitted. The "boards" used in this punishment were reported to the interviewer to be rulers only.

There were no paddles or boards seen in any school or individual room observed.

Page 46: "Speaking Navajo"

There is no administrative policy against using Navajo in the school. In every school visited, Navajo was being spoken in the hallways and on playgrounds. The student handbook from Gallup High School makes no reference to the banning of Navajo at school.

In interviews with students at Gallup High School, Zuni High School and Crownpoint High School none had ever been rebuked for speaking the native language.

Individual teachers have, however, requested their students not to speak Navajo in the classroom.

"Haircuts and Washing"

The cutting of hair, showering and washing of clothes takes place occasionally. This is done primarily at the direction of the Public Health Service, and is a health measure. There are many cases of head lice, impetigo and athletes foot. Washing and hair cutting was never forced on individual students. No complaints were ever received from parents about this practice. On the contrary, it was appreciated and well received.



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"Reporting Students to Draft Board"

In an interview with the clerk in the McKinley County Draft Board it was reported by Mrs. Esperanza that to her knowledge this had never been done and that "it was news to her." It was felt that students may have been told that, unless they stayed in school, they would be subject to call by the draft. There were no students reported to the draft board for disciplinary actions.

Page 47: "Extermination of Indians"

In every schools visited there were displays of Indian students' art work. Every library had many volumes relating to Indian history and culture. The children were happy and outgoing in the situations observed. Navajo language, its history and culture is taught in the Gallup High School. There are Indian Clubs at both Gallup and Zuni High Schools that present Indian dances, culture and tradition throughout the state and other areas of the United States.

It is true that textbooks in the elementary area do not relate to the Indian, but, as the principals have stated, these are not available.

Page 48: "School Boards"

There are currently three Navajos on the five-man school board for the Gallup-McKinley County Schools.

Page 52: "Parent Participation"

The statement reportedly made by Elementary Supervisor and Title I Coordinator was denied, or taken out of context.

Page 53: "Threat to Withhold Funds"

No justification of this statement could be found.

### CONCLUSION AND OBSERVATIONS:

In every school visited, classes were of manageable size, aides were used where multi-lingual (English, Indian, Spanish) backgrounds occurred.

Im no situation was there any outward display of discrimination against any group of children.

A concentrated effort has been made by the individual schools and administration to keep the parents and community well informed of school activities through bulletins, the press and radio.



### Federal Impact Func's

Public Law 815 is the federal statute which assists local education agencies to build school facilities when there is expressed need due to conditions of federal impact. Some examples of this include military installations, federal complexes, Indian children in public schools, etc. Public Law 874 is the federal law allowing money to be allotted to local school systems for operation of schools which are impacted with children from federal installations or children from federal reservations. By and large the laws are defined as federal monies available to local schools in lieu of local taxation.

Nora Chavez, director of Public Laws 815 and 874 for the Department of Education, had the following response to the allegations contained in "An Even Chance." The accusations implied that faderal monies were used to build bigger and fancier buildings and school facilities in Gallup proper than were built in the outlying or rural areas. The other area of concern revolved around the possibility that 874 funds were used more for non-impact children than for the Indian children who in a sense of speaking "earned" the monies for the school system.

Miss Chavez responded to the report by specific pages as follows:

# Page 2, paragraph 4

It is implied that the availability of Impact Aid and Johnson-O'Malley funds makes it possible for local districts to reduce taxes for non-Indian property owners.

Reports from the Division of School Finance, DFA, show that the local district tax levy has never been reduced in New Mexico by any district receiving such federal funds. The same is true of the 5-mill county wide levy which is set by statute.



### Page 5, paragraphs 3 & 4

It is true that Indians were not included in P.L. 874 when it was first enacted into law, since Johnson-O'Malley funds originally were in lieu of taxes and for general operation and maintenance, therefore resulting in "dual" payments. However, since 1958 the counting of Indian pupils as eligible for P.L. 874 payments does not result in "dual" payment because 874 funds are for general operation and maintenance and Johnsom-O'Malley for special and unique needs of Indian pupils. It is true that Impact Aid has become a major source of funds for districts with Indian pupils.

# Page 6, paragraphs 3, 4, 5 & 6

The reference to P.L. 815, school construction, is generally correct. The local school districts are not blamed for the back-log im school construction and the reference to the estimated need for construction is correct. This office supplied the estimate for New Mexico alone and it amounts to 50 per cent of the total.

Page 6, paragraphs 7 & 8, and all of page 7: Accountability for and use of federal monies

The statements are general in nature and may be true in some districts in this state and in other states. The fact that 874 funds go directly into the general operating fund of the district is correct. In New Mexico the funds are accounted for under the accounting practices prescribed by the Division of School Finance which includes annual audits.

It is alleged in the report that in "large districts where Indian enrollment is concentrated in certain schools close to the reservation, there is typically a vast difference in the quality of education, the condition of the school, and the provision of books and supplies offered in these schools from those offered in the predominantly non-Indian schools."

Visitation efforts were concentrated in the City of Gallup, including Indian Hills Elementary, and the following schools in the "county" as they refer to schools with predominantly Indian pupils. A copy of the per pupil allocation for basic supplies and equipment paid for from general operating budget funds, in which 874 funds are included, was provided. People in the elementary and secondary sections of the central office and the principals and some teachers in Indian Hills Elementary, Church Rock Elementary, Jefferson Elementary, Crownpoint Elementary and High School, and Thoreau Elementary and High School were interviewed. Their replies were that the per pupil allocation is adhered to and that supplies and equipment are adequate.

The schools with Johnson-O'Malley pupils were pleased with the additional allocation for this purpose from Johnson-O'Malley funds. In no school was there a feeling that the allocation of funds was not equitable.

These same people were questioned about the equality of educational services from the instructional specialists apart from Johnson-0'Malley or Title I services, and the reply was the same. Schools in the "county" felt that the services were adequate. They were also asked whether, in their opinion, preference was given to schools in the "city of Gallup" in the quality of teachers, whither principals out in the county were given an opportunity to recruit, select or reject teachers paid for from general operation funds. Their reply was favorable. Some said they would compare their faculty with anybody in the Gallup-McKinley School District or anywhere in the state or any other state. They confirmed the statement by the business manager of the school district that there were rural increments for teachers from \$80.00 to \$250.00 depending on distance, isolation, etc. While not amounting to much in terms of money, it was an assistance in recruiting and keeping good teachers. The rental schedule for teacherages was another fringe benefit for teachers out in the county. One principal said that there was a little higher turnover in the county because teachers who live in the city own their homes and have a higher stake in accumulating seniority which resulted in seemingly higher salaries being paid in the city.

The conclusion is that there is not a "vast difference" as stated in "An Even Chance" and, in fact, there is equality with the schools with predominantly Indian pupils getting the edge.

# Page 7, paragraphs 3,4,5 & 6

The report compares Indian Hills Elementary School, adequately described except for the presence of closed circuit T.V., with Church Rock Elementary School. This is an unfair comparison because Church Rock was built about the same time as Jefferson Elementary in town. Indian Hills should be compared with schools such as Towa Yallame at Zuni and Navajo Elementary at Navajo where the comparison is favorable. The carpet in the library was obtained because the principal and teachers voted to do without certain things such as new teachers' and pupils' desks in order to save \$4,000 for the indoor-outdoor rug in the library. This resulted in the reduction of noise, thereby raising instructional efficiency. It must be kept in mind that construction designs, use of materials, instructional styles do change, and the latter schools are much newer and compare as to size and cost of construction.

In comparing the buildings, Jefferson and Church Rock; it was found they are similar in structure and have the same type multi-purpose room which is used as a cafeteria. The one at Church



Rock needs fixing at one end to improve the looks of a balconytype storage space, and the one at Jefferson needs to be plastered to cover cracks in the wall through which one can see daylight. The school in town has an advantage of a bigger entrance lobby and two restrooms in each primary room, compared to one for each primary room at Church Rock. Church Rock has kindergarten classes, Jefferson does not. The administrative area at Jefferson is more attractive, including drapes furnished by the PTA. It is felt that this is a result of a difference in esthetic tastes of the administrator. The grounds at Church Rock could stand improvement, especially in extended sidewalks where students disembark from the buses. It is generally agreed that improvements of this nature depend on the principal and not where the building is located, whether in town or in the county. This was repeated many times during the interviews.

While the school grounds at Jefferson are generally in better shape, improvement is needed to eliminate much of the mud on the back of the building.

Comparing Indian Hills with Towa Yallane Elementary at Zuni Pueblo, it is found that the first phase of Indian Hills Elementary was built for 300 capacity at a cost of \$355,303. Towa Yallane cost \$709,843 for same capacity plus 12 teacherages. An average teacherage costs \$35,000, leaving \$389,843 for the school facilities. Navajo Elementary, built by bond money also has a capacity of 300 and cost \$362,534. It also has circular buildings and a carpeted library.

The Thoreau Elementary and High School do not need lengthy explanation. Interviews with the Elementary and High School principals revealed that the Navajo people are perfectly aware that P.L. 815 funds have not been appropriated for some time and that the administration has filed application for additions which, if funded, would make these schools the best equipped in the district.

# Page 8, paragraphs 1 & 2: Overcrowding and Inferior Facilities at Thoreau

The principal at Thoreau High School feels that the Navajo people are very much aware of the failure of P.L. 815 funds to materialize and do not blame the local school officials for the overcrowded conditions. He, as well as other principals in the county, remember when all the new buildings were in rural areas and the schools in the city were in deplorable condition. They do not resent the use of federal funds to build Gallup High School since it was serving the secondary needs of Thoreau, Crowmpoint and Tohatchi. They also are very much aware of the fact that when secondary facilities were built at these three



places, the scope of the projects was reduced by HEW because they did not accept the estimates of the LEA. The result was that the facilities were crowded the minute the doors were opened, with Thoreau being the worst off. Gallup High serves Spanish-American, Indian and Anglo students.

Page 8, paragraph 3: Pertaining to Inferior and Sub-standard Education

The report claims that the presence of P.L. 874 funds, which amounted to much more per pupil than local taxes, makes the "inferior and substandard" education more galling. Parents and teachers in the Crownpoint area were interviewed. All but one felt that this was not true. They are satisfied with the educational offerings and with public schools. The one exception was a non-Indian woman who taught school at one time in Gallup and has a sister who still teaches im Gallup. She said she thought there was a little preference in the city compared to the rural area schools, but she could not give a specific example. The allocation for supplies and equipment and educational services, including the caliber of teachers, confirms that education for Indians is on a par with non-Indians. Conclusion: This paragraph makes an allegation but does not give a concrete example. If the report is referring to the overcrowded conditions, the fault is not with the local school administration in the eyes of the Navajo people who do not hesitate to ask about P.L. 874 and P.L. 815 matters.

Page 8, paragraphs 4 & 5: Use of P.L. 874 or Federal Impact Funds

The position taken by the Office of Education as to how Impact Aid is administered as mentioned in the report is correct.

The U.S. Office of Education does not decide where or how the applicant school district will spend the funds, nor does it indicate that an applicant must use its grant to construct high schools rather than elementary grade facilities. The funds are to be expended according to the laws of each state, therein leaving any misuse a matter of state responsibility.

Page 10, paragraph 1: Use of Impact Aid P.L. 874 and P.L. 815

The general statement is made here that there is a discriminating allocation of educational services, meaning that Impact Aid funds do little to improve the educational opportunities of Indian children. There was no evidence found to indicate that there is discrimination in allocation of funds or educational services paid for from operational funds in the Gallup-McKinley County School District. The construction of facilities has been a frustrating experience equally for the school administration, the principal, teachers, children and parents who have to



live with the crowded conditions in schools where P.L. 815 funds are expected to materialize. The district has been bonded to capacity for the past ten years but has used the proceeds to construct facilities in the city with the exception of Navajo Elementary School. It is felt the local school board should explain the decisions in this matter. One question asked in Thoreau by teachers is why bond money wasn't used there when ad valorem taxes are paid by corporations in that part of the county.

Page 48, paragraph last: School Bond Elections and Discrimination

Reference to a New Mexico law on voting in bond elections is no longer a viable question because Chapter 6 (HB 38) of the 29th Legislature, Second Session, changed the situation. Now non-property owners can vote in school bond elections if they are qualified electors.

# Page 50, paragraphs 1 & 2

Regarding the parents from Crownpoint attending a Gallup School Board meeting, some Navajo parents interviewed said it was Anglo parents who attended the meeting, not Navajos.

Regarding statements made of PTA and the all-white PTA executive board. The elementary principal said it was true. He said the president of the PTA at that time was a local medical doctor very well liked in the community, and that no attempt has ever been made to keep Indians out of such organizations. Attendance of Indian parents is poor because of distance and the fact that meetings are held at might. This year a Laguna Indian married to a Navajo is president of PTA at Crownpoint. This is a "combined" group for both elementary and secondary schools. Two Navajo teachers were asked to serve as officers but declined. One Navajo parent said she attended regularly. She said it is the fault of Indian parents who dom't attend these meetings that more participation is mot possible, although she does not feel that Indian parents are prevented from expressing themselves. Plans are being made to ask for a special bus to bring Indian parents to PTA meetings.

In the schools visited, there were Indians in the majority in jobs such as bus drivers, cooks, secretaries. There is a concerted effort to get all the qualified teachers of Indian descent that they can find, but they are not plentiful.

# Page 52, paragraph 2

I found no evidence of hostility towards parents' participation on the part of school officials either at the central office or in the rural areas. They are asking for and very



much want a bus, as referred to before, to bring parents to school meetings. School officials in Gallup deny saying that "parent participation is a bunch of baloney."

### Page 53, paragraph 7

In reference to Impact Aid, Navajos are very much aware of this federal aid. They do ask questions and are given answers by the school officials. The parents at Thoreau and Crownpoint for the most part are well aware of the lack of P.L. 815 funds and that they have not been provided by the federal government.

Page 62: Recommendations, State Department of Education

Recommendation No. 3 - Monitor and audit local school systems to insure that funds designed for Indians actually are used to teach them. It seems that some improvement could be made in this area, although audits cannot reveal discrepancies such as the report alleges since the designation of the funds is a matter of their interpretation rather than a matter of law, such as Impact Aid funds.

Recommendation No. 4 - Establish an all Indian task force of members elected by each tribe to advise on state policy toward Indian education. This warrants serious consideration and will be covered in part by the general recommendations to follow.

Page 62: Recommendations, U.S. Office of Education

Recommendation No. 3 - Equal distribution of Impact Aid funds to Indian children. The Division of School Assistance in Federally Affected Areas cannot establish procedures as requested unless the P.L. 874 law is amended to make aid to Indians categorical. (The reference is to Impact Aid funds and their distribution so it does not refer to P.L. 815 which is categorical in that it is for construction of an approved project)

Recommendation No. 4 - Review all U.S. Office of Education grant programs to find more resources to improve public education for Indian children. This warrants consideration. The New Mexico Department of Education and New Mexico State Board of Education would welcome the opportunity to be part of such a study.

Page 63: Recommendations for Congress

Recommendation No. 1 - Fully fund those Impact Aid districts where Indian children are enrolled. Agreed. This is almost accomplished in that schools with high impact of 3(a) pupils, in which category a majority of Indian pupils belong, receive 100 per cent entitlement.



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Recommendation No. 2 - Fully agree with first part of recommendation, second part is not necessary since P.L. 815 funds can be retroactive in that funds are appropriated for needed facilities under Section 14. If they mean "reimburse" for funds denied in past years but not now needed, I don't believe it would be legally possible.

Recommendation No. 3 - This sounds like an exclusive Indian "civil rights act". Again the Impact Aid law would have to be amended to permit the Office of Education to take this action. I believe that good accounting practices through state laws would show whether or not a local district was being unfair in distribution of general operation funds into which pot Impact Aid money is put.

### Pupil Transportation

Several comments were made in the report "An Even Chance" concerning discrimination against Indians in school bus transportation. In order to clarify the matter and set the record straight, Bill Lemon, the director of school bus transportation of the New Mexico State Department of Education, presented the following report:

On page 18 of the publication, "An Even Chance" it is alleged that "In Crownpoint, New Mexico, Navajo children did not get home until dark in winter months. The school bus delivered white children to their homes in town before making the trip to Indian homes."

This could only have happened prior to the time the Crown-point High School was in operation. Until them, the mearest and only high school available in the county was the Gallup High School, a distance of 56 miles from Crownpoint. It is obvious that it would be late when pupils reached home.

At present, transportation is provided to the Crownpoint School as in other schools.



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No. of Pupils Transported

Elem.	Sr. High	Total	Bus Capacity	Miles One Way
12	49	61	60	17½
21	11	32	60	28
51	16	67	60	25
16	24	40	60	30
16 35 39 34 30 28	21	56	60	20
39	16	55	60	193
34	19	53	60	25
30	7	37	48	383
28	29	57	48	295
35	11	46	48	29\\\2
38 36	15	53	60	35
36	20	56	66	35
-	-	NAME OF TAXABLE PARTY.	-	
375	238	613	690	332₺

12 Buses Aver. 27.7

A total of 60 per cent of the pupils at the Crownpoint schools are bused.

On page 55, the report indicates that with the closing of the Ramah High School, transportation was reduced or curtailed. There was no reduction in transportation. The only change was extending buses to Zumi High School. Apparently a number of those who had formerly ridden the buses did not continue to do so. Parents of pupils who lived in remote areas were offered the same per capita reimbursement as all other parents similarly situated in the state - to transport their children to a point where they could board a school bus. There are, at present, 410 such arrangements in the state of New Mexico.

### Johnson-O'Malley Funds

The report "An Even Chance" seemed to be aimed particularly at deficiencies and problems revolving around the Johnson-O'Malley program for Indian children and Title I of the Elementary Secondary Education Act which is essentially a program to supplement educational opportunities for disadvantaged children identified to be in the low socio-economic group. Title I programs are not



exclusively for Indian children, but many Indian children are included and do receive the benefits of the programs.

Because the Indian education programs in the public schools seem to be the focus of concern of the "An Even Chance" report, three documents in response to the accusations contained in the report are included here. These reports were prepared by the Division of Indian Education of the New Mexico State Department of Education which is responsible for the administration of Johnson-O'Malley Funds, in conjunction with the area offices of the Bureau of Indian Affairs.

The first report concerns the plan of operation of the Division of Indian Education as it refers to the operation of adopted Johnson-O'Malley state plan.

# State Plan

Staff members of the Indian Education Division, as well as Bureau of Indian Affairs staff members, make visits to each of the 20 districts at least two times each year. The usual procedure for these visits is to meet with the local superintendent to review the current budget and programs, and to discuss methods for improvement of programs, and then go into the school buildings for an on-the-site review of each program sponsored by Johnson-O'Malley.

All districts, with the exception of Central Consolidated and Truth or Consequences, have been visited at least twice this year and some of them more than twice. This assures both agencies that funds are being spent for their intended purpose, and that the educational needs of the Indian students are being met to the best ability of the local district.

It is policy to involve the Indian people living within the local school districts in planning programs and budgets. A copy of a memorandum to local superintendents in regard to this follows in this report.

Also, in order to secure more ladian involvement and participation in school affairs, the Division of Indian Education has sponsored ladian Parent-School Personnel orientation



programs in four districts this year. At Jemez Springs, on August 28, 1970, a total of 125 Indian parents met with the school staff and with representatives of this division for a full day orientation program. At Laguna-Acoma school in the Grants district, on September 12, 1970, a total of 155 parents of Indian students met with school personnel and personnel from this division for orientation. Information relative to these programs follows in this report. Present plans are to conduct such meetings with parents and teachers in the Cuba and Gallup districts during this school year.

Each school district is required to present this division with an itemized budget and a justification narrative two years in advance. Copies of these budgets and narratives are presented to the Bureau of Indian Affairs for review and approval.

It is the opinion of the staff of this division that the NAACP report "An Even Chance" is erroneous in many aspects and that the NAACP interviewers contacted a few disgruntled teachers and parents who were eager to make derogatory remarks about their local districts. These people may not necessarily have been speaking for the majority of the parents in this school district.

It is agreed that there is room for improvement in each of the Johnson-O'Malley districts, as there probably is in all schools, but the division is convinced that the local school officials are attempting to do all that they can at present to provide the best possible education for each of their students.

Under the present State Plan, which was designed by the Indian leaders and approved by all affected agencies on October 6, 1970, there is no longer any restriction as to parental employment. Eligibility is based upon need.

The accountability of Johnson-O'Malley funds is presently under study by the Indian Education Division, the Fiscal Division of the Department of Education, and Public School Finance Division in an attempt to determine a method which will provide greater accountability, and also be in agreement with policies, regulations and requirements of this division, administrative services of the Department of Education and state laws.

Beginning this year, after conferring with the Chief of Public School Finance, an addition was made to each of the Johnson-O'Malley school budgets which provides the line item "parental costs." Heretofore, that particular item was estimated, and



reimbursements were made to the school districts upon receipt of invoices for the particular item for which reimbursement was requested. The invoice has always been and is still required. Also required is a statement showing to whom the parental cost item was issued, the grade of the student, the item description and unit cost.

At the suggestion of the Chief of the Branch of Public School Relations, BIA, pre-first classes were cut from the budget as It was felt that this did, in fact, provide double payment for the six-year old student. Also, at this time, the heavy em-phasis on Head Start funding and JOM kindergartens has reduced the need for the pre-first programs which, up to that time, had met this existing special need. Presently, with a very few exceptions (where there still are JOM Pre-first programs) the need of the Indian child is being met through Head Start and kindergarten programs funded either by Title I, Johnson-O'Malley or BIA.

#### MEMORANDUM

Superintendents of Johnson-O'Malley Districts To:

Willard A. Scott, Director, Division of Indian From:

Education State Department of Education

Schedule for 1972-73 Johnson-O'Malley budget

preparation

A representative from this office will be visiting with you to assist in preparing the Johnson-O'Malley budget for your school district for the 1972-73 school year. Finalized budget requests and narratives will be due in this office, in triplicate, not later than 26 February 1971.

We would appreciate your contacting the Indian people in your District and inviting them to have representatives at this meeting.

If the scheduled date shown below conflicts with your plans, please let us know as soon as possible.

Taos	January 7, 1971	10.00
Penasco	James 7, 19/1	10:00 a.m.
Pojonque	11 0	2:00 p.m.
Espanola	11 0	10:00 a.m.
Los Lunas	" 11	2:00 p.m.
Magdalena	10 14	2:00 p.m.
	14	2:00 p.m.

Bloomfield	January	18,	1971	2:00	p.m.
Farmington	11	19		10:00	a.m.
Central Consolidated	9.0	19		1:30	p.m.
Dulce	ŧū	20		1:00	p.m.
Jemez Mountain	9.7	22		10:00	a.m.
Cuba	4.6	22		2:00	p.m.
Tularosa	9.8	26		10:00	a.m.
Ruidoso	9.9	27		10:00	a.m.
Bernalillo	48	28		10:00	a.m.
Albuquerque	78	29		10:00	a.m.
Grants	February	2		10:00	a.m.
Gallup	10	3		10:00	a.m.
Jemez Springs	. 99	4		10:00	a.m.

cc New Mexico Indian Pueblo and Tribal Leaders

### Program and Budget Procedures

This next document explains the program and budget preparation procedures which are required of every school system in New Mexico that is eligible for Johnson-O'Malley funds. The specificity required by this joint report points up the fact that Johnson-O'Malley funds are utilized to meet special needs of Indian children. One of the general implications of "An Even Chance" being that Johnson-O'Malley monies are not carefully accounted for.

### JOINT REPORT

# Bureau of Indian Affairs - Division of Indian Education

The Johnson-O'Malley budgets are instruments through which the Tribal leaders and/or their authorized representatives of the local school community determine their JOM programs and the amount of revenue needed in support of them.

The budgetary process for the twenty JOM public school districts in New Mexico involves tribal leaders, parents, local and state school officials and the BIA office in studying educational needs and the budgeting of funds for parental costs, special programs, kindergartens, inservice training and special projects.



Such factors as the following are typically considered in JOM budget planning:

- Needs of specific instructional areas, including:
  - a. special subjects and teachers
  - b. provisions for exceptional children
  - c. guidance and counseling services
  - d. cultural recognition programs
  - e. health services
  - f. kindergartens
  - g. special transportation (for extra curricular participants)
  - h. summer school programs
  - i. inservice programs
  - j. special projects
- Needs of specific parental cost items include:
  - a. school lunches
  - b. course fees (Home Ec., Shop, Science)
  - activities admissions (tickets for football and
  - basketball games, movies, assemblies, etc.)
    P.E. equipment (Gym shoes, gym suits, baseball and track shoes, towels, socks etc.)
  - other parental cost items (cap and gown rental, conference attendance expense, test fees, etc.)

Once the needs have been determined through mutual consent, estimates of costs are prepared. Alternate budget costs are considered and priorities established.

The form of the budget is in accordance with New Mexico Public School Finance requirements for district accounting procedures and practices and for BIA monitoring. The JOM budgetary process is a continuous operation, and a continuous log is kept from the adoption of one JOM budget to the preparation of the next.

The Division of Indian Education also requires each JOM school district to submit, along with their formal budget, carefully annotated or supplemental descriptive data which interpret the purpose of the various budget items so that these budgets may be carefully monitored, analyzed and considered by Tribal and Pueblo leaders or their duly authorized representatives.

Once the JOM state budget has been approved by the Bureau of Indian Affairs and the Division of Indian Education, it is put into operation by the school districts in implementing the educational programs as planned and in accordance with the State Plan. (Copy of State Plan follows this joint report). All budgeted JOM funds are made a part of the total school budget and flow through the office of the Chief of Public School Finance as required by state law.

The education plan by the districts calls for the organization and development of programs, recruitment, selection and assignment of staff personnel, purchase of supplies, materials and equipment, keeping financial accounting records with respect to budget items, receipts and expenditures in accordance with the approved JOM budget.

Periodic and annual visits have been made jointly by Tribal and Pueblo leaders, state and BIA officials to momitor JOM funds and review JOM programs.

Educators in the JOM school districts are continuously seeking better ways to fulfill their responsibilities. All educators confront problems involving teaching and learning. They assume responsibilities for the welfare of all the pupils and show sympathetic understanding of Indian pupil problems.

# Statement of Navajo Area Officials and the Director of Indian Education

Following are comments pertaining to "An Even Chance" prepared by the Navajo area officials and the New Mexico Department of Education Director of Indian Education. These comments address themselves to some of the specific allegations by page as well as responding to the general implications of the report.

A state plan is mutually developed by tribal leaders and state officials working with representatives of the Bureau of Indian Affairs. The present New Mexico State Plan was developed from January to July 1969. During this period, there were two meetings of representatives of all New Mexico tribal groups with state and Bureau officials and one meeting attended only by tribal leaders. In July, the plan was given final approval by all parties involved.

Once the plan was approved, it became the guideline for all Johnson-O' Malley operation in the state. Districts develop projects on a priority basis in accordance with the plan and submit budgets to implement them. Within the limitations of funds available the projects are funded on a priority basis. This is done by the state office with the cooperation of Bureau representatives. At the schools, the budgets are discussed in open meetings which parents and tribal leaders



are asked to attend. Bureau representatives also attend. To illustrate, at the 1969 Budget hearing for Gallup-McKinley County Schools, representatives from each of the involved tribal groups and Bureau representatives were present.

Once the projects are approved and funded, periodic visits are made by the state director or his representative. At the same time, federal officials make less frequent visits to school districts. Sometimes visitations are accomplished by state and federal representatives traveling together.

On page 62 of the publication, "An Even Chance", there is a listing of items which concern the "Accountability of Federal and State Agencies." With the exception of item 3, the points made have been among the long standing goals of Indian education, both from the standpoint of the state and Bureau of Indian Affairs. It appears that item 3, which would "require that local administrations discriminate in favor of Indian," misses the whole point. It is not a question of discrimination but, rather, a matter of educating children with different backgrounds.

On page 16, reference is made to the Peripheral Dormitory program. The report cites the public school at Snowflake, Arizona, as receiving full cost for educating students who live in the Bureau of Indian Affairs Dormitory, at the same time as receiving state aid for each Indian student. This is not correct. In Arizona, Bureau of Indian Affairs Dormitory students are not counted for state aid.

However, the opposite is true in New Mexico. State aid is being received. The Navajo Area office is, and has been, in the process of negotiating with affected school districts on this. The original agreements were for 20 years and new agreements, if any, will have to be made in 1974.

Overall recommendations as we perceive them - BIA - State - Local Major Finding (Page 42) Recommendation for BIA (Page 63) recommends that Johnson-O'Malley funds be spent only on programs especially for Indians.

- 1. (a) Not applicable in New Mexico. Johnson-O'Malley funds are presently spent only for Indians. Recommends that funds be contracted directly to Indians for special groups.
  - (b) The option for this now exists and there has been some evidence of interest on the part of a few tribal groups.
- Competent administration and management are unchanging goals of the JOM program. There have been recent



developments which should improve reporting of project development in terms of projects being discussed in greater detail. Also an improved system of monitoring and auditing has been developed which should result in greater state and federal attention to these matters.

- 3. The advisability of centralizing authority for JOM in the central office, Education Division of the BIA, is questioned. First, on the basis of preximity to tribal leaders and field operations, it does not appear advisable. Second, state officials also appear to favor the present decentralization.
- 4. In New Mexico there is a majority of Indian members on a number of school boards. We feel that this represents significant progress during the past few years, because this is where Indian involvement counts the most. At the same time, efforts are underway in most districts to get increased involvement of parent organizations in day-to-day school activities. The great distances involved and lack of adequate transportation makes such involvement difficult. Hopefully, projects to eliminate this difficulty can be funded in future years.
- 5. In New Mexico, "open houses" have been held near the beginning of the school year to discuss JOM and other federal programs. Five dinner meetings were sponsored jointly by the Division of Indian Education, the State Department and the local school district for the same purpose.

The State Department of Education and New Mexico State University had a workshop for 20 school counselors from each of the school districts serving Indian students. A tour was made of all the Indian districts and meetings held with parents, tribal officials, students and other interested people. During these meetings, an attempt was made to answer questions and inform parents of resources available. Greater attention is planned toward this type of activity in the future.

Page 42 - Findings. It is curious to note the lack of agreement between the publication, "An Even Chance" and the "National Study of Indian Education" which was directed by Robert W. Havighurst of the University of Chicago. Probably this study is the most comprehensive look ever taken at the education of Indian Americans. The study was scientifically based and carefully conducted.

To illustrate, Havighurst found that the majority of parents and students interviewed have some criticism or suggestions but only 10 to 20 per cent indicated general and serious dispatisfaction with the schools.



Even with this, there appears to be no doubt that present emphasis on parental involvement should be continued and strengthened. At the same time there should be continued emphasis on explaining federal programs available.

From all of this, it is vital that parental suggestions for improvement of the school program be obtained. This appears to be especially important and is borne out by the Havighurst finding that the school achievement of every child is dependent upon the combination of influences of the school, the family and the local community. Havighurst notes that when one of these falls short, the other two are seldom able to make up for it.

The New Mexico State Plan for the administration and programming of Johnson-O'Malley funds is entered into the report here in its entirety to emphasize the point that there is considerable indepth planning for the programming of special educational needs of Indian children and also to show that there is sufficient documentation required both in the program audit and the fiscal audit areas for education of Indian children in the public schools of New Mexico.

#### NEW MEXICO STATE PLAN

## FOR THE ADMINISTRATION AND PROGRAMMING OF JOHNSON-O'MALLEY FUNDS

#### I. PURPOSE

This plan is a guide for the administration and programming of Johnson-O'Malley contract funds received by the State of New Mexico through annual contracts with the Bureau of Indian Affairs, to supplement the public schools in the education of Indian children. This program of funds will be in accordance with the contract signed by the Bureau of Indian Affairs.

#### II. AUTHORITY

Johnson-O'Malley Act: (16 April 1934, C. 147, #1, 48 Stat. 596 as amended 4 June 1936, C. 49J, 49 Stat. 1458).

#### III. POLICY

This program of federal aid to certain school districts in the state of New Mexico is based upon:



- Operating criteria outlined in Volume 6, Part 2, Chapter 3, Bureau of Indian Affairs Manual.
- State laws governing school operations in the State of New Mexico.
- 3. The extent to which P.L. 81-874, P.L. 89-10, and other fiscal aid is fully considered in justifying supplemental Johnson-O'Malley funds under the State Plan. This concept is carried out by the State of New Mexico in programming Johnson-O'Malley supplemental funds to the school districts.
- 4. Indian children are entitled to the same free public education as other citizens of the state (Section 1, Article XII, Constitution of the State of New Mexico), but to assist the state in making public education available to its Indian citizens, the BIA makes funds available to districts enrolling Indian children based on the following criteria and subject to appropriated funds for this purpose.

## Criterion 1 - Method and Extent of Johnson-O'Malley Payments:

The funds provided by the Bureau of Indian Affairs to the State of New Mexico under annual contracts shall be based on financial needs of the eligible school districts after all local, state, and federal sources, including Public Laws 81-874 and 89-10 are considered by the respective school districts in justifying supplemental funds under the Plan. Payment to the eligible school districts is always determined by the amounts of money appropriated by Congress each year. Each school district is responsible for submitting a budget estimate two years in advance, using established guidelines and review of on-going programs and consultation with and approval of the tribal governing bodies (and the concurrence of the State Director of Indian Education).

## Criterion 21- Eligibility

#### A. School District

A school district is eligible to apply for assistance under this program if the following conditions are met:

- 1. Non-taxable Indian-owned and/or tribal-owned land is at present within the boundaries of the school district.
- 2. The number of eligible Indian students in attendance creates an unusual financial burden on the school district (or in cases where Indian children cannot finance their education). The school district having 10 eligible Indian students or three per cent of the district's total enrollment.



- 3. Educational opportunities and programs are provided Indian students on the same basis as for other students in the school.
- The local school district recognizes and makes provisions for the special needs of all eligible Indian students.
- School taxes are levied at a rate not less than the average for all similar type school districts in the state, etc.
- Tax-exempt, Indian-owned, and/or tribal-owned land within the district is creating financial burden that justifies assistance under the approved State Plan.
- School boards will consult with Indian tribal representatives.
- Other factors in justifying need and computing amounts of aid are:
  - a. The extent to which education is financed from property taxes
  - The amount of taxable evaluation behind each child.
  - Ratio of eligible Indian children to other children.
  - d. Ratio of tax-free, Indian-owned, and/or tribal-owned land to taxable land in the district.
  - e. Unique program meeds of Indian children.
  - f. Immediate program objectives as pertains to the education of eligible Indian children in the district.

## B. Students

Students eligible for consideration shall include only those who:

- a. Can furnish evidence that they are one-fourth (1/4) or more degree Indian blood, recognized as members of Indian tribes or Indian pueblos of New Mexico.
- b. Have parents that reside on or near Indian reservations or Indian pueblos under the jurisdiction of the Bureau of Indian Affairs for the area.

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c. Show a need for services and programs assisted with Johnson-0'Malley funds.

#### Criterion 3 - Lunches and Milk

Johnson-O'Malley funds will provide reimbursement to the school district for the share of the cost of free or reduced-price lunches and milk served eligible Indian children for which the district is not reimbursed from other sources. Johnson-O'Malley funds will be provided for free or reduced-price lunches to all eligible students as determined by the school districts and the tribal governing bodies. Each school district receiving Johnson-O'Malley funds for lunches and milk shall file a complete statement with the state director of Indian Education showing the basis upon which determination is made that eligible children are unable to pay for lunches and milk received.

#### Criterion 4 - Special Services

Payments may be made to school districts for special services such as counseling, special language instruction, developmental and remedial reading, and other special school programs which the school district may undertake to meet the needs of the Indian students. Johnson-O'Malley funds may be used for a share of those costs based on the number of eligible Indian students who are receiving the services and the availability of other funds which can be applied. Requests for such funds must be supported by financial and narrative justifications.

## Criterion 5 - Records and Reports

The Division of Indian Education shall prepare annual reports which consist of a statistical and narrative section. The statistical portion of the report shall cover an analysis of funds expended by each district and a summary of school enrollment (both Johnson-O'Malley and non-Indian) by grade levels, showing Indian transfers and dropouts, as well as number of eighth and twelfth grade dropouts, respectively. Budget requests are due on or before March 15 of the previous year, and annual reports are due on or before October 15 each year. Copies of the annual report, budget, statistical, and marrative sections shall be distributed to all school districts and tribal governing bodies receiving Johnson-O'Malley funds.

## Criterion 6 - Budget and Contract Procedures

After consultation with governing tribal bodies, the Division of Indian Education, New Mexico Department of Education, will submit an annual estimated budget prepared showing the needs and justification for funds for each school district and the

state administrative costs. Periodic and annual visits to participating schools will be made by state, tribal, and Bureau officials. These visits will be made to review school programs and the operating budget. Based on these reviews and visitations to the schools, a state Johnson-O'Malley contract will be negotiated between the Bureau of Indian Affairs, the state, and local governing bodies (tribal) to provide the needed financial support within the limits of funds available to the Bureau.

## Criterion 7 - Special Conditions

#### a. Unused Funds

Any unused funds received by the state through any annual contract shall be carried over as a budget balance on to the next contract period, after review and approval by the tribal governing bodies.

# b. Changes and/or Amendments in the State Plan

This plan may be changed or amended by mutual consent of all agencies as needed in the event changes in federal or state laws affecting financial aid to school districts indicate a need for modification of the Plan.

#### APPENDIX

## JOHNSON-O'MALLEY ACT

CONTRACTS FOR EDUCATION, MEDICAL ATTENTION, RELIEF AND SOCIAL WELFARE OF INDIANS

The Secretary of the Interior is authorized, in his discretion, to enter into a contract or contracts with any State or Teritory or political subdivision thereof, or with any state university, college or school, or with any appropriate state or private corporation, agency or institution, for the education, medical attention, agricultural assistance, and social welfare, including relief of distress of Indians in such State or Territory through the agencies of the State or Territory or of the corporations and organizations hereinbefore named, and to expend under such contract or contracts, moneys appropriated by Congress for the education, medical attention, agricultural assistance, and social welfare, including relief of distress of Indians in such State or Territory.

(16 April 1934, C. 146, #1, 48 Stat. 596 as amended 4 June 1936, C. 490, 49 Stat. 1458).

#### Title I

A general implication running throughout the "An Even Chance" report seemed to be that the Title I Elementary Secondary Education funds were being misused and that the Indian students were deriving little or no benefit from the programs of Compensatory Education or Education for Migrants.

The response of the Title I E.S.E.A. team which visited the Gallup-McKinley County schools in February of 1971, to check on the specific allegations is as follows:

RESPONSE TO "AN EVEN CHANCE"

GALLUP-McKINLEY PUBLIC SCHOOLS TITLE I, ESEA

State Department of Education Title I Visitation Team and Schedule:

Joe Reeder, Title I Auditor, on February 15-16, 1971, examined in the Gallup School's Central office the equipment, inventory, payroll records compared to authorized personnel in the approved project, certification of teacher aides, media center procedures and distribution records, vouchers for 1970-71 in preparation of profile sheets for each school unit for use in the on-site visitations by Joe Reeder, Bill Caperton and Donald Harvey on February 17, 18 and 19, 1971. All school units were visited except the Ambrosia Lake Elementary School.

## SIGNIFICANT POINTS IN "AN EVEN CHANCE"

Page 1, paragraph 6. - This refers to concentrated supplemental expenditures of Title I money on Indian children.

In the Gallup 1969-70 Title I project, \$597,851 for 2,629 participants gives \$227.40 per participant. In the project for 1970-71, \$681,197 for 2,782 participants will result in an expenditure of \$244.86 per participant.

Programs are supplementary and are as follows:

Instructional Activities:

Kindergartens in 13 eligible schools with 19 teachers,



23 aides (four aides supplement Johnson-0'Malley kindergarten program).

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- b. English as a Second Language program for lower elementary has a teacher in each of Church Rock, Crownpoint, Tohatchi, and Thoreau Elementary schools. These are Title I eligible schools with a very high percentage of Indian students enrolled.
- c. English-Reading has four teachers serving grades seven and eight in Zuni, Crownpoint, Tohatchi and Thoreau secondary schools high percent Indian students on or near reservations. A reading clinician provides diagnostic and prescriptive services to Title I eligible schools including non-public schools.
- d. One elementary program specialist for language development including kindergarten.

Supportive services are snacks for kindergarten and supplementation of School Lunch Division's breakfast programs in 11 eligible Title I schools, two nurses and support services in health, transportation for kindergarten, attendance for kindergarten, media center and program administration.

Page 7, paragraph 3 - It is stated "... Indian children are not receiving an equal share of anything."

The ratio of Title I participants in the 1970-71 project by ethnic composition compared to the ethnic enrollment reveals that 33.6 per cent of Indian students, 9.5 per cent of black students, 7.3 per cent of Spanish students, and 4.7 per cent of all others participate in Title I projects.

Per cent of School Enrollmen by Ethnic Breakdown	rer cent of Title cipants by Ethmic	I Parti- Breakdown
Spanish Surname 23 Indian 58 Black 1 Other 18	Spanish Surname Indian Black Other	7.5 88.0 .5

By the very nature of the school district and school population and the location of Title I kindergartens, reading and language programs, Indian children are receiving Title I supplemental programs exceeding the participation of other ethnic groups.

Page 7, paragraph 5 - This indicates that Indian Hills Elementary, a non-eligible school, has Title I equipment being used in the school. This statement is true. Indian Hills Elementary School previously was an eligible school. Equipment placed in that school was for language development through remedial reading. The program is no longer under Title I. About one-third of the enrollment now in Indian Hills Elementary is Indian - 108 Indian of 308 total.

ESEA Title I Program Guide #24 (Edition of 5/68), on page 11 of Section 5, indicates: "Title I equipment may be used in schools that are or were eligible for Title I projects provided it is used for the same purposes for which it was originally approved. The local educational agency could, therefore, use its own funds to continue a previously approved Title I activity and to use Title I equipment for that purpose. First priority, of course, should be given to the utilization of Title I equipment in the currently eligible project areas." Equipment not being used for a continuation of the originally approved project in currently ineligible or non-participating schools must be removed and placed in current Title I projects. This statement applies to any Title I equipment now in ineligible or non-participating school units.

Page 8, paragraphs 3 and 4 - This statement relates to Federal Money Supplements. (See Item I above)

Page 25, paragraph 6 - This states that "In Gallup-McKinley County, N.M., for example, the JOM (Johnson-O'Malley) budget for 1969-70 provided for four school nurses and the Title I application provided for seven. Instead of 11 school nurses, our interviewer found only seven listed in the school directory, four paid by JOM and two paid by Title I. A head nurse was assigned to Central Office."

Im 1969-70 Title I approved project, on page 62, indicates two full-time registered nurses funded by Title I ESEA. Title I line item budget indicates two registered nurses. The project did not specify the assignment of the two nurses.

The head nurse is paid from state and local funds, serving all schools. She reported that most of her time is spent with Title I health problems, Title I health education, and referrals of children from bow-imcome families.

Title I is extending health services provided by local and state funding. The question of Title I providing nurse services to meet State Standards for accreditation must be examined.

Page 30, paragraph 3 - This states "Nearly all the school districts surveyed hired teacher aides from Title I funds, and in nearly every district they performed non-instructional tasks which benefited the entire school population."



Title I instructional aides in the Gallup-McKinley School District for 1970-71 are limited to the Title I kindergarten projects. The aides are assigned to a specific teacher and received a one-week training session with their assigned teacher.

Page 33, paragraph 6 - This states "In the Gallup-McKinley Public School District, in Gallup, N.M., an entire audiovisual media center is equipped and operated with Title I funds. The interviewer reported that materials from this center are made available to all schools in the district on a free-loan basis."

The audiovisual media center was established with Title I and Title I Migrant money to provide supplemental services to Title I and Migrant participants. The media center justification was to provide vicarious experiences for Spanish and Indian participants. Interviews in all Title I eligible schools indicate that these experiences have increased greatly following the implementation of the media center. Positive responses were also received from eligible non-public schools.

Local and state funding provide space, distribution service, clerical help and some A-V materials. Each film returned must have an evaluation by the user to determine retention of the film in the media center as films are purchased on a one-year trial basis. The record of usage for the school year 1969-70 indicates 2,277 films were distributed to Title I eligible schools out of a total distribution of 2,867. Of the remaining 590 distributions, 165 were in two Title I ineligible schools with migrant children. (The identification of migrant students is not completed). The other ineligible schools have a minimum of 13 per cent Indian students enrolled.

The films are available to all schools in the district on a free-loan basis.

Page 33, paragraph 7 - (See statement above referring to concentrated supplemental expenditures)

The expenditure mentioned is not one-half of the local and state per pupil expenditure in Gallup. Next year's project must meet Criterion 4.7 of Guide 44.

Fage 52, paragraphs 1 and 2 - "Parent participation is a bunch of baloney"

This quote was attributed to a staff member of the Gallup-McKinley County School system. The staff member in question denies that he made such a statement. The facts on parent participation are as follows:



The Gallup administrative staff made 21 presentations in nine eligible school area meetings and four Advisory Committee meetings for parents, including nine organized PTA groups, two chapter meetings and four parent meetings from April of 1970 to February 1971. The meetings involved discussions of history and purpose of Title I ESEA, eligible schools, and participation factors.

Documents from A.C. Woodburn, superintendent of the Gallup-McKimley County Public Schools, indicate: an increased emphasis on representative involvement of school patrons district-wide for total school program. This will strengthen and support parental involvement in Title I decision making.

The OEO Parent Advisory Committee Chairman, Mrs. Helen Zultac, in Gallup, was involved in planning activities preparing for the 1969-70 project. (Our office does not have a list of the Committee Members). Mrs. Zultac also accompanied Mr. Ernest Becenti (a Navajo), Gallup Board member, to a Denver meeting on Title I ESEA in the fall of 1968.

Page 62, paragraph 4 - "Accountability of Federal and State Agencies"

Item 3 for Title I should be that local administrators discriminate in favor of educationally disadvantaged children, including Indian children, rather than discriminate in favor of Indians.

Item 4 - support innovative programs

Item 5 - recognizes unique needs of Indians

Ttem 6 - involve Indian communities. All of the three items mentioned above are valid points and certainly recommended by the State Department of Education for all schools where applicable.

Page 62, paragraph 6 - State Department of Education

Title I, by P.L. 91-230, must have comparable services from statelocal funding to justify Title I supplementation.

We support the idea of courses in Indian culture, history and language as well as for other ethnic groups. We encourage imput from all ethnic groups to determine the best possible programs.

Page 63, paragraph 1 - Correlation of BIA and OE in programs for Indians is valid.



## Conclusions and Observations: Title I

In conclusion, it was observed that the Gallup-McKinley School District is meeting the intent of Congress in their Title : program.

The central office's Title I transactions are properly documented. Title I equipment inventory is recorded on a master file and each piece is identified with a corresponding tag number. Every school principal is provided with a printout of equipment assigned to his unit. Tags on equipment satisfy federal audit requirements for inventory purposes. The Title I office requires that each piece of equipment be plainly marked "TITLE I" so that the Title I coordinator can be sure it is in a Title I program.

Equipment not in current or continuing Title I programs must be transferred to ongoing programs. Equipment in participating schools no longer being experimented with should be collected and traded in on more appropriate equipment or materials.

Continued usage of the Media Center to serve all school units will necessitate a proration of pertinent expenditures to preclude supplanting of local and state funding.

Continued involvement of Parental Advisory Councils in planning Title I projects is mandatory under P.L. 91-230.

Nursing services must be examined in light of meeting State Standards for accreditation.



#### School Food Services

The report "An Even Chance" made several references to the school food service program and the nutritional needs of Indian children (page 18). Gretchen Plagge, the state director of New Mexico Department of Education food services division reports the following findings on the investigation of conditions pertaining to the school lunch program and breakfast programs of the Gallup-McKinley County school systems:

Eight schools were visited during the two and one-half day visitation in February 1971 to the Gallup-McKinley County School District. These schools included Church Rock Elementary, Jefferson Elementary School, Indian Hills Elementary School, Gallup High School, Crownpoint Elementary School and Thoreau High School.

## Eligibility

All Indian children in the Gallup-McKinley County Schools receive benefits of Johnson-0' Malley funding for school lunch. This means that Johnson-0' Malley funds are providing 20 cents for every Indian child's lunch and are thereby classified as reduced price lunch. The National School Lunch Program provides a reimbursement of 25 cents; therefore, the Indian child is paying nothing for his lunch this year, although the school is receiving a total income of 45 cents for every lunch served. No applications were distributed to Indian children on the reservation for the current school year because it was determined that they would receive an automatic funding under the Johnson-O'Malley program. Applications for the National School Lunch Program free and reduced price policy must, by federal law, contain a question relating to the income of the family. When and if such applications are used, this information is requested in order that eligibility may be determined. Information must also be gathered as to the size of the family group as well as the number of children in service institutions and the day care centers. However, as stated, such applications were not distributed to the Gallup-McKinley County School children im schools where Indian enrollment was at or nearly 100 per cent because of the determination that all Indian children would receive the school lunch under the Johnson-O'Malley and school lunch funding arrangement.



## Collection System

Tickets are sold on a weekly, monthly and daily basis. These tickets are then punched each day as the student goes through the line. The tickets are available at either a full price, a reduced price or are issued to those students receiving the meal at no charge. Only a coded letter in the ticket would indicate which category a student falls in. There has been some incident of sale of tickets by the students which has created a problem with regard to report of lost tickets. Reference made in the NAACP report (page 19) to students being refused lunches if they report a lost ticket could not be substantiated in any event. However, if a student has been observed to have sold his ticket at a reduced price to some other student, necessary disciplinary action has been taken. This discipline does not include being denied food.

In a discussion with Mr. Hendrickson, principal of the Gallup High School, an alternative plan of collection was discussed. Mr. Hendrickson has indicated he intends to implement this plan for the remainder of the school year. This plan will involve keeping all tickets on file and withdrawing them as the student goes through the line. The tickets will be punched at the end of the meal and returned to the file.

In all other schools visited, a check list system was used whereby all students eating in the lunchroom were listed on a check list and as they went through the line their names were checked off. Classification as to fully paid, reduced price or free was not indicated on the list and tabulation is made in the office by school personnel. At no point was it felt that any discrimination or identification of needy students was observed or expressed.

#### Participation

Out of a total enrollment of 11,390 students, approximately 9,100 students eat daily. The Gallup-McKinley County Schools feed 75 per cent of all these students at a free or reduced price. In a typical 20-day month reporting period a total of 189,337 lunches were served.

## Menus

All menus are planned in the central office under the direction of Mrs. Fern Allen, director of cafeteria service. Menus are well balanced, attractive and comply with the nutritional requirements of the National School Lunch Program.

## Quality of Food

Lunches were eaten both days in the Gallup-McKinley County



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Schools - one day in town and one day out in the rural school district. The menus were identical to all other school menus on those days, and the quality of food was excellent. The quantity of food distributed to schools is adequate in every case observed. In visiting with cook-managers they indicated that ample food supplies were available, with the possible exception that at times there were problems in not getting supplies of commodities on schedule. This problem, however, is not isolated to any one district but is often the result of delayed deliveries into the state from federal sources.

#### Equipment

School kitchens in the entire district are well equipped, although there is a severe limitation of space in a number of the schools visited. Gallup High School and Jefferson have adequate space and excellent equipment. Church Rock School is very small for the number of children being fed, although the equipment is comparable to that seen in other local schools. The kitchen space at Thoreau Elementary is very limited for the number fed, and the dining room space at Crownpoint High School shows lack of planning in the original building stages. The inadequate space which is available is located in a drafty lobby area at the entrance to the building. These problems reflect the need for consultation with specialists in related fields at the time that architect plans are being drawn. The equipment at Crownpoint High School and Crownpoint Elementary School was very adequate and up-to-date.

#### Breakfast Program

The Breakfast Program is in operation in all schools on the reservations and at Red Rock School in town. The Gallup-McKimley County School District has been a leader in the state as well as in the southwest region in establishing breakfast programs for children. The breakfast program was visited at the Church Rock School and an excellent response was shown by the children as well as the administration. Mr. Hinman, principal, made the statement "the breakfast program is one of the best things that has ever happened to our school." The cooks are enthusiastic about the program and indicated that they have encouraged the children to drink their milk, eat their cereal and in general take advantage of all food that is offered to them.

During the month of January there were 1716 breakfasts served each day in the Gallup-McKinley school District in eleven schools. No charge is made to the children for this



breakfast in most cases. At Zuni some reduced price breakfasts are sold, and at Red Rock there are some fully paid. School breakfast reimbursement covers the cost of food, and Title I has provided funds to augment the labor force and cover some other nonfood cost in order to make this program available to all children.

#### Reimbursement

An analysis of the books at the Gallup-McKinley County School District showed that the total reimbursement received from the National School Lunch Program for the period of September through January 1971 totaled \$201,298. Johnson-O'Malley and BIA payments for the same period totaled \$122,705. This results in a total reimbursement from these two sources of \$324,003. Title I expenses totaled \$17,020 which covered salaries of 24 employees, full-time and part-time, for breakfast programs. The cost of food alone for a comparable period of time has run \$296,372. The labor cost for this period of time has been \$162,632. It is, therefore, obvious that the operating cost for this period has exceeded the income from these two sources by approximately \$85,000. Additional income, of course, has been realized from children's payment, Title I sources and sale of extra milk. The total operation appears now to be operating at just a break-even point with the possibility of a balance of approximately \$30,000. However, the monthly cost of operation is approximately \$85,000. So a balance of \$30,000 does not represent even a sound margin for operation in a nonprofit enterprise. It would appear that there is no question but what Johnson-O' Malley funds as well as all other funds are clearly being expended for the purpose for which they have been intended.

## Study Recommendation - Page 63

The recommendation made on page 63 of the report calls for a special all-Indian Task Force to assess the nutritional status of Indian children. Such a survey would be advantageous. Staffing for such a program perhaps would come through one of three sources, school lunch (under special research and study), Johnson-O'Malley program enrichment fund or special Title I funds. A special study has been authorized under a Department of Agriculture program; a study of this type would do much, in all likelihood, to encourage improved dietary patterns both in the home and in the school. A program of this type would have to be instituted through an application for funds from a special program project.



#### CONCLUSIONS

The school food service program in Gallup-McKinley County School District has been a leader among all programs in the state and indeed in southwestern states for some time A report published by the Office of Navajo Economic Opportunity (ONEO) in July 1970 entitled "Report and Analysis of the Present Feeding Programs on the Navajo Reservation and Recommendations for Their Improvement" makes the following comment on page 40, Item 5: "Feeding programs in McKinley County show that programs vary to meet almost everyone's needs. In regard to luncheon programs, the principal or school nurse determines who will be eligible for a free lunch based on family income and economic status. If a child so desires, he may pay for only a portion of his lunch. A child may even work in the cafeteria in order to earn his lunch. All McKinley County Schools affecting Navajos now operate breakfast programs. made possible through ONEO assistance. Up until February 1970, the following schools did not have programs (breakfast programs) or had programs which were using volunteer help. They are: Crownpoint Elementary, Tohatchi Elementary, Crownpoint High, Tohatchi High, Thoreau, Church Rock and Tse Bonito. These schools now have full-scale free breakfast programs for everyone with all kitchen help being paid by the ONEO. (Kitchen help as of now (February 1971) is being paid by Title I funds and ONEO funds). In evaluating school food service program of the Gallup-McKinley County School District all phases of this operation were found to be sound and in accordance with recommended procedures and principles for food service.

Expansion of the Breakfast Program to the Gallup City Schools where many needy children, Indian and non-Indian, would benefit from these services is recommended. It is felt that the children of McKinley County, Indian and non-Indian alike, are receiving outstanding advantages and benefits because of the quality of the school food service as well as the interest and commitment of personnel involved.



#### CONCLUSIONS

It is felt that the report "An Even Chance" along with the reviews, critiques, investigations and other activities that preceded and followed the report may result in a positive contribution to education and community understanding in Gallup-McKinley County and the remainder of New Mexico. Every publicly supported institution should be reviewed by outside auditors from time to time. In order for such reviews to be beneficial to the local institution and to the local population, the integrity and dignity of the institution being reviewed must be maintained. Objectivity and a positive desire to help must be the high priority concerns of the reviewing teams.

Members of a reviewing team must be careful not to have preconceived conclusions or biases to which they consciously or unconsciously scale their questions and findings.

When only small samplings of opinions, attitudes or other subjective type material can be taken. (an unfortunate situation when so much is at stake), a reviewing team must be careful to sample all segments of an affected population and truly report both the positive and the negative responses of the sampling. It is all too easy to fall into the trap of interviewing and recording the responses of those who support the views, concepts and hypothesis of interviewer or member of the reviewing team. If a vocal minority is able to distort the true situation because the majority was not afforded the opportunity of having a spokesman, then it is possible that injustices could occur.

A skillful and effective investigation of a problem presupposes that both the investigating team and the groups being reviewed are properly oriented to the situation and that all of the people involved understand the method, purpose and objective of the investigation. To conduct an investigation without the presence of these factors certainly would lessen the validity of any investigation or study.

The ultimate result of any investigation should be better communications, better understanding and improved performance involving the community or institution that is being investigated. If this is not to be the ultimate purpose of a review, then time and funds should not be utilized for the purpose of conducting the review.

The Gallup-McKinley County Board of Education, the staff of the Gallup-McKinley County schools and the people of Gallup-McKinley County must continue to serve all of the children of their district with a quality educational program. Those positive suggestions from the report "An Even Chance" must be implemented as resources are made available. The report perhaps may be viewed as one of several resource documents that will assist the people of McKinley County, New Mexico, to continuously improve life in the county.

It is to be expected and it is suggested that other documents and resources for measuring the effectiveness of the utilization of special school funding, such as Johnson-O'Malley funds, Title I ESEA funds or any other special funds designated for particular



groups, be studied and that the decisions for action not be based exclusively on any one report or investigation.

#### RECOMMENDATIONS

- 1. Even though there is ample evidence that Johnson-O'Mailey funds and Title I ESEA funds have been utilized for the purposes intended, continuous proof and documentation must be maintained and be readily available so that any independent fiscal or program audit will show these facts in such a way that they will be understood by the investigator. It is not enough that the school system be doing a good job of utilizing supplementary funds properly. The system must also do a good job of informing the citizenry, especially the school patrons, of how these programs are being conducted.
- 2. The allegation that the Gallup-McKinley County Board of Education was not representative in that it had only one Indian member is now a mute question. The majority of the Board three of five members is now Indian. The central issue, however, still remains. The local Board of Education must communicate with, interact with and listen to the voice and the needs of all groups in both the city of Gallup and the rural areas of McKinley County.

The increased activities of a school community nature and the increase in the number of local advisory committees along with local PTA activities is commendable. Board members should attend these meetings and participate in them as often as possible.



The conference room where the School Board holds its official meetings is not conducive to interaction or cross communication between the Board and the people they have been elected to serve. Something should be done to change this arrangement. Board members and school staff members should utilize every possible opportunity, county-wide and at the local level, to interpret the educational programs and to feel the pulse of the communities on educational matters. Inasmuch as there are presently several sizeable groups not represented on the School Board, extreme care should be taken to guarantee that all interested groups, factions and cultural groups have ample opportunity to present their views and their needs both to the local Board of Education and to the school staff.

- 3. Gallup-McKinley County is fortunate in that it has a variety of rich cultures. It would seem imperative therefore, that, in the selection of staff to operate the schools of the county, those to be employed should have a good knowledge and a strong appreciation for the several great cultures of the county.
- 4. It would seem to be unthinkable that educators be permitted to work in the schools of Gallup-McKinley County without a strong orientation to the land and its people. It is recommended, therefore, that an exemplary pre-orientation and a strong inservice education program in cultural awareness and inter-cultural relations be developed in the school system. The valuing of human dignity along with the appreciation and promotion of individual worth, or the positive self-image regardless of the students' family, ethnic or socioecomomic background, ought to be paramount in all of the training



and the teaching in the schools of the county.

If there are those now employed in the school system who can not accommodate to and assist in the growth of members of a particular group, those particular staff members should be removed from direct contact with student or school patrons who might be affected by the negative attitudes. If there are staff members in positions of influence who are guilty of prejudice or discrimination, they should be reassigned.

If it is determined by the Gallup Board of Education that one or more central office staff members are providing a deterrent to communication between the Board and the community, immediate action must be taken to eliminate the situation. It is more than distressing to hear the Director of Special Services make derogatory remarks in public regarding funding for public education for Indian children. The Gallup Board of Education must investigate immediately this attitude and take corrective measures.

County School system would develop additional expertise in the areas of community relations and in school community cooperation. As has been mentioned previously, there has been positive progress in this particular area within the last year. Much yet needs to be done. The State Department of Education needs to provide leadership to local school systems to develop the above capability. Perhaps several pilot or developmental "action research" programs to augment the efforts of local schools would assist in increasing school community cooperation. In researching the budget



for the district, it is evident that funds are available that could be used for piloting a school community awareness program.

6. All school systems in New Mexico, including the Gallup-McKinley County system, need to become more accountable to the people. The Gallup-McKinley County system might do well to begin to explore the possibility of developing a set of goals and objectives that would be meaningful and relevant to the people of the county. Since there is already a good network of advisory committees established, this could be a meaningful project for such groups who could be assisted by school staff and local board members. The development of measurable objectives should be a total community effort.

In developing such objectives, the Gallup Board of Education should contact several representatives of Indian Education, such as the Navajo Education Association, in order that the objectives developed will result in relevant educational experiences for all children in the district.

It is suggested that the citizens of Gallup-McKinley County view the report "An Even Chance" as a possible warning beacon of potential difficulties and not as an absolute mandate of the majority of the county's citizens. We too often tend to treat reports that possess the dignity of the printing device as having greater credence. The ultimate judges of the report are the people of the county. The printed word does suggest permanence and reliability but conditions do change and sometimes change rapidly.

The "An Even Chance" investigating team and the New Mexico



State Department of Education investigation team are in a situation at two different points of time. They might even have viewed the situation with various points of view. Which of the two sets of conclusions more closely represent the actual conditions, as indicated, perhaps only the people of Gallup-McKinley know, and to date on? a small fraction of the people have had the opportunity to express themselves.

Perhaps the most important question is What will the schools of Gallup-McKinley County be like in the future? This, too, can be answered only by the people. It is up to all of us to help the people find the answers.

- 7. It is strongly recommended that the Gallup Board of Education adopt a policy, consistent with state statutes, to provide assurance that public records are made available to investigation and the public if requested. All staff members, especially principals, should be made aware of the policy and should establish procedures for implementation.
- 8. The superintendent in Gallup should immediately remove cause for questioning of the use of Title I and Johnson-O'Malley funds to supplant the state and local responsibility in hiring nurses.
- 9. Title I equipment which was found in ineligible schools should be removed immediately before the entire Title I, ESEA allocation is jeopardized.
- 10. Regarding the formulating plan for the use of funds for categorical aid, the Gallup Board of Education and the administration



should not only look at meeting the legal intent of the various federal laws and regulations, but it is felt that those responsible for developing these projects have a moral obligation to determine that funds appropriated for Indian children are used for this purpose.

Those individuals on the staff of the New Mexico State

Department of Education who are charged with the responsibility

of approving such programs are directed to determine that the

moral and ethical obligations, as well as the legal obligations,

are met.

The State Superintendent will personally scrutinize each of these projects before approval is granted.

old, outdated and unfit buildings as specified in the report
"An Even Chance" as soon as possible. The Gallup Board of Education should use all means at its disposal to alleviate this situation. By merely submitting an application for P.L. 815 funds, the Gallup Board has not met its responsibility. The education of children of non-property owners is the responsibility of the Gallup Board of Education, not the federal government.

THE END





Monica Yazzie
IEC President

rgianna Desiderio
IEC Vice-President

Tiffany Plummer IEC Secretary

# **Indian Education Committee**



Johnson-O'Malley Program P. O. Box 1318 Gallup, New Mexico 87305 (505) 721-1036



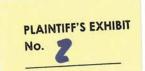
Carmen Moffett JOM/Parent Inv. Director

Rebekah Nez IEC Treasurer

IEC Regular Meeting
Sunday, October 15, 2017 – 3:00 pm
Student Support Center - Boardroom

#### **AGENDA**

- 1. Meeting called to order:
  - a. Meeting Norms & IEC Rules
- 2. Invocation:
  - a. Introductions Paul Long and Sandra Freeland
- 3. Review and Approval of Agenda:
- 4. Review and Approval of IEC Minutes:
  - a. September 10, 2017
- 5. New Business:
  - a. Approval of Program Survey/Questionnaire
  - Approval of the Chapter House Survey
  - c. Approval of Student Survey for College/University Visits
  - d. Approval of the IEC Monitoring Report Template
  - e. Approval of the JOM Complaint Form
  - f. IEC Workshop in Farmington, NM (Repeated Workshop) October 18-19, 2017
  - g. New Mexico Indian Education Advisory Council/Government-to-Government Summit, November 19-21, 2017
  - h. Removal of IEC member
  - Approval of student travel allocations for students to attend the NNJOM Native Youth Conference in Albuquerque, December 8-9, 2017.
- 6. Old Business:
  - a. Maximum Indian Participation Parent Policy
  - b. IEC By-Laws Proposed Revisions (Prorated IEC Stipend)
- 7. Reports:
  - a. Indian Education Committee Member reports: 1) NIEA report
  - b. Work Sessions for September 28 & 29, 2017 reports:
  - c. IEC Officers report:



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- i. IEC President 1) GMCS Live Stream Nov. 8<sup>th</sup> 2) KGAK Live Forum on Nov. 3 at 10:00 am 3) NIEA Report
- ii. IEÇ Vice President November Native American Month
- iii. IEC Secretary JOM Binders
- iv. IEC Treasurer NIEA Report
- d. JOM Director:
  - i. Annual JOM Report update
  - ii. 40th Day Count CIBs update
  - iii. NIEA Report
- e. Title VI Indian Education Director/Bilingual Coordinator Report: 1) Navajo Language Program Update 2) Title VI Budget
- f. Pauletta White, Assistant Superintendent Report: 1) Title VII Impact Aid Indian Policies and Procedures, 2) New Mexico Indian Education Advisory Council/Government-to-Government Summit, November 19-21, 2017.
- g. GMCS Superintendent Report:
- 8. Announcements:
  - a. Board of Education meeting October 16, 2017 at 6:00 pm at Chee Dodge Elem.
  - b. New Mexico School Board Association Region I Meeting October 18, 2017, SSC Boardroom
  - c. New Mexico Indian Education Advisory Council/Government-to-Government Summit, November 19-21, 2017.
- 9. Next Regular IEC Meeting: November 11, 2017 at 9:00 am
- 10. Adjournment

Brenda G. Chicharello P.O. Box 2774 Gallup, NM 87305

CONFIDENTIAL

November 4, 2017

Attention Indian Education Officers:

Monica Yazzie- IEC President

Georgianna Desiderio -IEC Vice-President Tiffany Plummer- IEC Secretary

Rebekah Nez- IEC Treasurer

PO BOX 3031 Gallup, NM 87305

PO BOX 1266 Church Rock, NM 87311

email: watsonplum04@gmail.com

PO BOX 3976 YATAHEY, NM 87375

Dear IEC Officers,

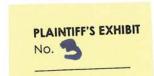
On October 20, 217 I received your mailed letter dated October 16, 2017.

Enclosed is a copy of your letter dated October 16, 2017.

 Paragraph one states, "The purpose of this letter is to notify you that On Sunday 15, 2017 at 3:00 pm in the Student Support Center, Boardman, the Indian Education Committee met for regular IEC Meeting and voted 8 in favor, 2 abstained, and 4 against to remove you from the IEC due to violations of the IEC Code of Conduct."

I refer to statement 1 above I'm objecting to the removal of my membership from the Indian Education Committee. The reason is stated as follows:

- I wasn't notified in writing prior to the October 15, 2017 2017, Regular IEC Meeting of the charge and the specific details of the violations. Nor did I receive and made aware of any formal complaints against me during that time.
- The IEC By-laws does not state a specific form of what constitute as a violation is.
- The IEC By-Laws does not state a violation process to act on when IEC Member who is in violation.
- The IEC By-Laws does not state a removal process section explaining how, when and who can remove IEC Members.
- In the IEC By-laws does have a complaint process to hear complaints however there is no authority given to act on complaints.
- The Indian Education Committee does not have authority to remove IEC Members because it is not stated specifically in the IEC By-Laws to do so.
- Second paragraph states "On October 2, 2017, a letter was mailed to you summarizing two
  requests made by the IEC officers and myself requesting for a meeting with you to address
  numerous concerns and allegations. On both occasions you declined to meet with the IEC
  Officers, and in one instance, you claimed that you could not meet with the IEC Officers due to
  conflict of interest."



I refer to the statement 2 by chronological dates when I sent IEC Officers several emails: (Exhibits 1-8)

- Saturday, August 5, 2017 Pro rate
- Monday, September 11, 2017 Info
- Monday, September 11, 2017 Questions? Re: Questions Wednesday, September 13, 2017
- Monday, September 18, 2017 Re: Questions—ON THE RECORD
- Tuesday, September 26, 2017 Sept 28, 2017 IEC Work Session
- Friday, September 29, 2017 Formal Complaints
- Monday, October 9, 2017 Fw: Formal Complaints
- Monday, October 9, 2017 Re: Letter of Concerns
- a.) Enclosed email on September 29, 2017 at 8:48 pm, (Formal Complaints) to the IEC Officers states "Good Evening IEC Officers, I'm writing in regards to our conversation at 7:13 pm on September 29, 2017 after the adjournment of the IEC Work Session in the GMCS Board Room. I did go through the proper chain of command in regards to writing to the IEC Officers trying to remedy my concerns and I didn't hear a response from any of the IEC Officers. With that being said I took my concerns and issue to the upper level as a parent. My formal complaints are file as a parent therefore it will be handle with proper authorities. Thank you for your understanding in regards to this matter. (See Exhibit 6)
- 3. Second paragraph third sentences states "The October 2, 2017 letter, also dated stated that if you were not able to meet on the scheduled date, which was set for October 9, 2017, for you to contact me with a date and time to reschedule the meeting no later than October 6, 2017. After October 6, 2017, you did not communicate/provide a date and time that would work for you to meet with the IEC Officers As a result, and due to your refusal to meet and resolve all concerns and allegations, the IEC Officers made a recommendation to the IEC to remove you from the membership."

I refer to the statement 3 on September 29, 2017, I revealed to the IEC Officers that I already filed formal complaints regarding all my emails. This is the reason why I stated conflict of interest, because I release my documents to several New Mexico State Agencies. Disclosure of any information to the several formal complaints would compromise the privacy and confidentiality circumstance. I did not have any other choice, but to file formal Complaints. I did try to resolve my concerns with the IEC Officers by sending several emails dating back from August 5, 2017. When I didn't receive a response from the IEC Officers since August 5, 2017 I took matters to the next level. Fifty-nine days later the IEC Officers wants to finally meet with me to discuss my concerns and I couldn't disclose any information.

4. End of the Letter states "Your school, as well as any other school that might have been assigned to you to assist, will be notified regarding your membership status with the JOM Indian Education Committee. Thank you for your service to the Indian Education Committee."

I refer to the statement 4 this wrongful charge was unreasonable without just cause, this is a breach of an implied covenant of good faith and fair dealing. I want my membership to be

reinstate and I should not have been subject to this immoral conduct and unreasonable treatment from the IEC Officers.

I respectfully request to be immediately reinstate my membership to the Indian Education Committee.

Sincerely,

Brenda G. Chicharello

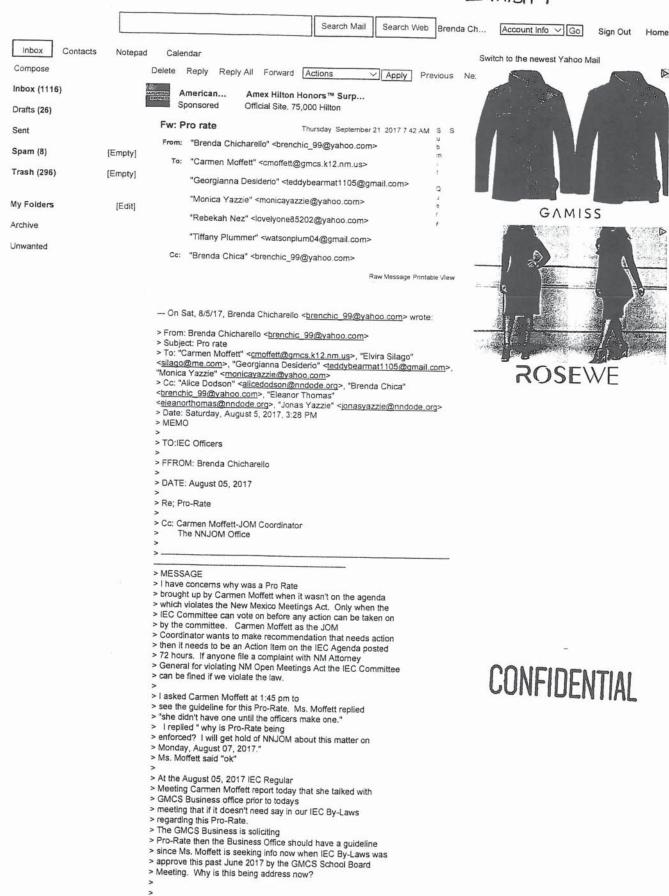
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#### Enclosure:

Exhibit A- Email on September 29, 2017 Formal Complaints (Exhibits 1-8)

- 1. Saturday, August 5, 2017 Pro rate
- 2. Monday, September 11, 2017 Info
- 3. Monday, September 11, 2017 Questions?
- 4. Monday, September 18, 2017 Re: Questions—ON THE RECORD
- 5. Tuesday, September 26, 2017 Sept 28, 2017 IEC Work Session
- 6. Friday, September 29, 2017 Formal Complaints
- 7. Monday, October 9, 2017 Fw: Formal Complaints
- 8. Monday, October 9, 2017 Re: Letter of Concerns

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> Note in the past Paulette White used

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> the IEC By-laws to not approve IEC Stipends if IEC Members > did sign out on the sign out sheet. > I did point that out at today's > meeting that IEC Member Santa did get paid several stipends > because she didn't sign out. Ms. Moffett Supervisor and
> Ms. J.Hanks would not approve anything unless it was written > in the IEC By-laws. > How can this Pro-Rate be enforced? > I need clarification from NNJOM Office since Pro-Rate is being enforced without proper right
 procedures were taken beforehand. At the NNJOM Negotiation
 this was not a finding and the document presented by Eleanor > Thomas said it would follow the Navajo Nation Procurement. > Ms. Moffett, Ms. Hanks and Mr. Hyatt were in attendance at > this meeting. > With that being said why is Ms. Moffett > going to the GMCS Business Office and not Navajo Nation JOM > Office? > Also, I witness Ms. Moffett telling Ms. > Carter that she had to fill out another forms to put > pro-rate since she was late. Ms. Carter asked Ms. Moffett > " did you get my text?" Ms. Moffett replied " yes, I did" > Loria Carter told me " she would > be late due to the roads condition. With this Pro-Rate > penalize you even when you contact beforehand that an > emergency situation came up like road closure due to weather > or unforeseen circumstances. The IEC Committee needs to > see a guideline before approving Pro-Rate because it doesn't > deal with emergency or unforeseen circumstances. I'm being > penalize now."

Exhibit 1

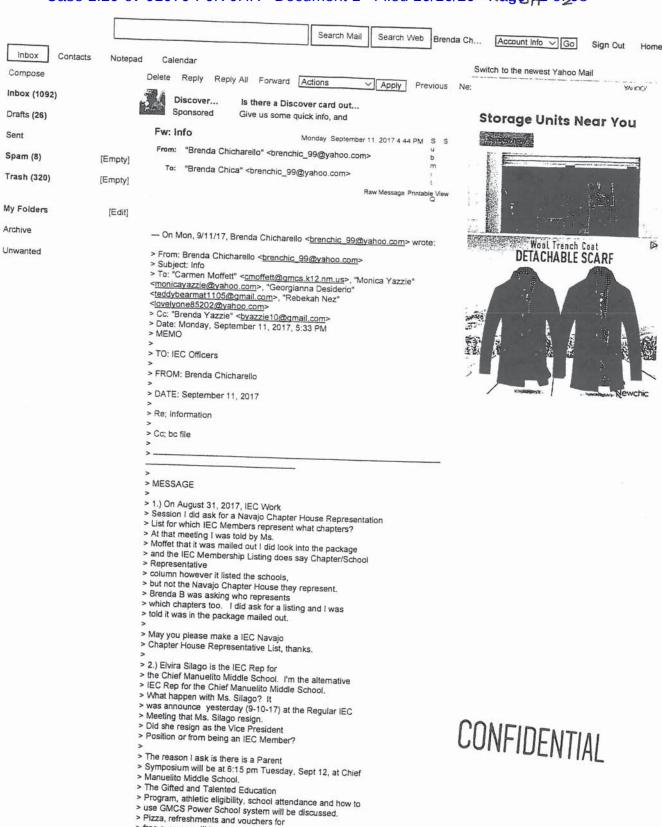
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> free eyewear will be served.

Advisory Council.Thanks.

Not sure what's going on Please let me
 know soon? I do work with the school principal
 Mr, Wargo and attend school meetings like the Parent

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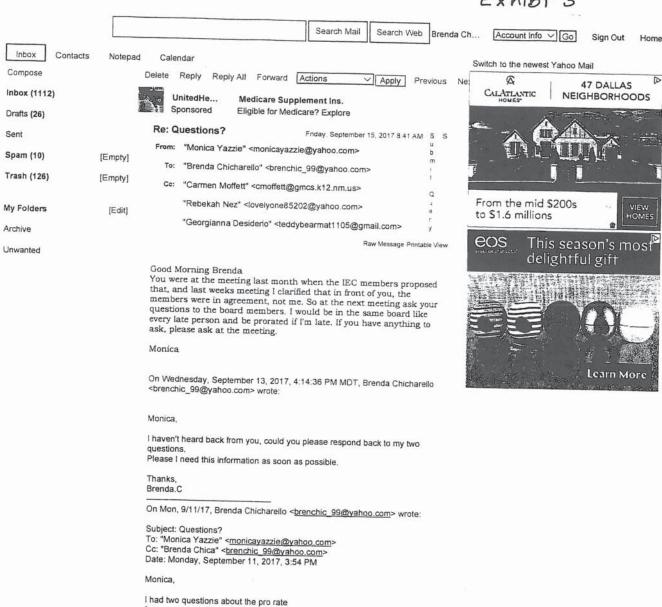
> 3.) On the IEC Meeting Minutes the IEC
> Members need to be listed by full names on the meeting
> minutes. Also names of speakers and individual who make > reports too.
> For the August 5, 2017 IEC Meeting
> Minutes can you make that change, Thanks. > Please get back to me soon.. Oh yeah I don't have the newly elected
 IEC Secretary Tiffany's email address can you forward me her
 email address. > Thank you.

Compose

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from yesterday (9-10-17) Regular IEC Meeting? During the meeting you said " the IEC Member ask for the pro rate" With that being said by you.

My two questions are:

- 1. When did the IEC Members ask for this pro rate on what date?
- 2. Who of the IEC Members ask you for

I will be waiting to hear back from you soon.

Thank you,

Brenda Chicharello

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<br/>
'Srenchic\_99@yahoo.com> Trash (54) [Empty] "Monica Yazzie" <monicayazzie@yahoo.com> Cc: "Carmen Moffett" <cmoffett@gmcs.k12.nm.us> My Folders [Edit] "Rebekah Nez" <lovelyone85202@yahoo.com> Archive "Georgianna Desiderio" <teddybearmat1105@gmail.com> Unwanted Raw Message Printable View TO: Monica Yazzie, IEC President FROM: Brenda Chicharello, Parent DATE: September 18, 2017 Re; Questions for Pro Rate Cc; bc file Message: Hello Monica, I need you to clarify in writing so thank you for doing so and now it is noted in writing from you to be Any questions please feel free to contact me via email. Thanks... On Fri, 9/15/17, Monica Yazzie <<u>monicayazzie@yahoo.com</u>> wrote: Subject: Re: Questions? To: "Brenda Chicharello" < brenchic 99@yahoo.com> Cc: "Carmen Moffett" <a href="mailto:cmm.us">cmoffett@qmcs.k12.nm.us</a>, "Rebekah Nez" <a href="mailto:lovelyone85202@yahoo.com">lovelyone85202@yahoo.com</a>, "Georgianna Desiderio" <a href="mailto:center">teddybearmat1105@qmail.com</a>> Date: Friday, September 15, 2017, 9:41 AM Good Morning BrendaYou were at the meeting last month when the IEC members proposed that, and last weeks meeting I clarified that in front of you, the members were in agreement, not me. So at the next meeting ask your questions to the board members. I would be in the same board like every late person and be prorated if I'm late. If you have anything to ask, please ask at the

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On Wednesday, September 13, 2017, 4:14:36 PM MDT, Brenda Chicharello <br/>brenchic 99@yahoo.com> wrote:

Monica,

meeting. Monica

Home

10/10/201/ Search Mail Search Web Brenda Ch... Account Info ▼ Go Inbox Contacts Notepad Calendar Switch to the newest Yahoo Mail Compose Delete Reply Reply All Forward Actions ▼ Apply Previous Next Inbox (1312) Intuit QuickBooks QuickBooks Online Sponsored Join the 2 million+ global QuickBooks Online Drafts (24) Sept 28, 2017 IEC Work Session Sent Tuesday, September 26, 2017 11:21 AM Spam (17) [Empty] To: "Carmen Moffett" <cmoffett@gmcs.k12.nm.us> Trash (54) [Empty] "Georgianna Desiderio" <teddybearmat1105@gmail.com> "Monica Yazzie" <monicayazzie@yahoo.com> My Folders [Edit] "Rebekah Nez" <lovelyone85202@yahoo.com> Archive "Tiffany Plummer" <watsonplum04@gmail.com> Unwanted Raw Message Printable View TO: IEC Officers FROM: Brenda Chicharello DATE: September 26, 2017 Re; Sept 28, 2017 IEC Work Session Cc: bc file MESSAGE: Good Afternoon, Hello, I would like to say sorry for not showing up to the IEC Orientation on Sunday, Sept 24, 2017 I had a Family Emergency. I have some question to what other documents will be discussed at the IEC Work Session, 9/28/17? Please let me know what other documents this is and I would like a copy of the agenda for this work Also, I have been ask by several communities members to have a establish formal seating area at all IEC Meetings for visitors. Therefore I'm requesting for this action to be in place by verbal requests from several communities members who would like to see this in place especially at the IEC Work Sessions and Sub Committee Meetings too. Many people feel out of place at IEC Work Sessions and Sub Committee Meetings because there is no formal place for visitor to sit and does make people not welcome.

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Any questions please email me.

Thank you.

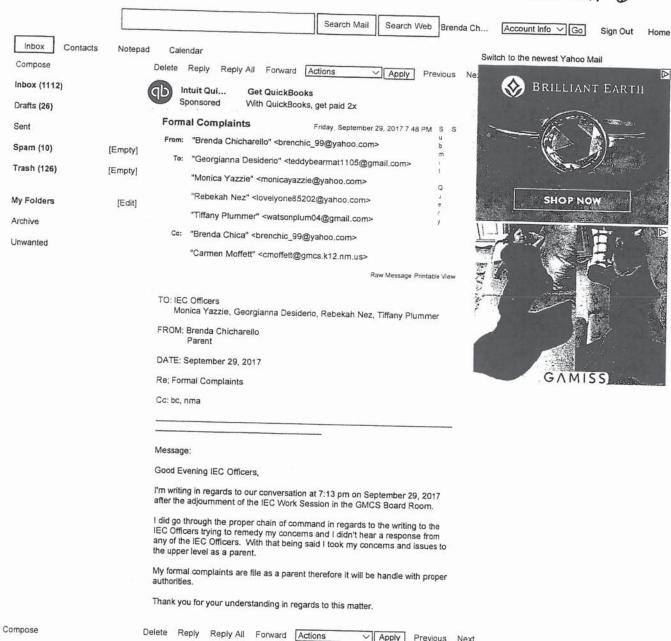
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Case 1:20-cv-01070-PJK-JHR: LDBClfments Intelled Mail / 20 Page 77 of 98 Search Mail Search Web | Brenda Ch... Account Info ▼ Go Sign Out Home Inbox Contacts Notepad Calendar Switch to the newest Yahoo Mail Compose Delete Reply Reply All Forward Actions ▼ Apply Previous Next Inbox (1312) **TD Ameritrade** Trade on the go with TD Ameritrade Mobile ... Sponsored Drafts (24) Options. Futures. Forex. Stocks. Shall we go on? Re: Letter of Concerns Sent Monday, October 9, 2017 5:45 PM Spam (17) [Empty] Trash (54) [Empty] "Monica Yazzie" <monicayazzie@yahoo.com> Cc: "Carmen Moffett" <cmoffett@gmcs.k12.nm.us> My Folders [Edit] "Rebekah Nez" <lovelyone85202@yahoo.com> Archive "Georgianna Desiderio" <teddybearmat1105@gmail.com> Unwanted TO THE "Tiffany Plummer" <watsonplum04@gmail.com> "Mike Hyatt" <mhyatt@gmcs.k12.nm.us> Raw Message Printable View Monica. I am unable to speak with you or any of the IEC Officers concerning all my formal complaints due to Thank you for your understanding in this matter. Brenda Chicharello On Mon, 10/2/17, Monica Yazzie <monicavazzie@yahoo.com > wrote: Subject: Letter of Concerns To: "Brenda Chicharello" < brenchic 99@yahoo.com> Cc: "Carmen Moffett" < cmoffett@qmcs.k12.nm.us>, "Rebekah Nez" < lovelyone85202@yahoo.com>, "Georgianna Desiderio" < teddybearmat1105@qmail.com>, "Tiffany Plummer" <a href="mailto:watsonplum04@gmail.com">, "Ilitany Plum</a> (watsonplum04@gmail.com">, "Ilitany Plum (watsonplum04@gmail.com")</a>, "Ilitany Plum (watsonplum04@gmail.com"), "Ilitany Plum04@gmail.com"), "Ilitany Plum04@gmail.com", "Ilitany Plum04@gmail.com"), "Ilitany Plum04@gmail.com", "Ilitany Plum0

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Good Afternoon Ms.

addressed. Thank you,

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Monica

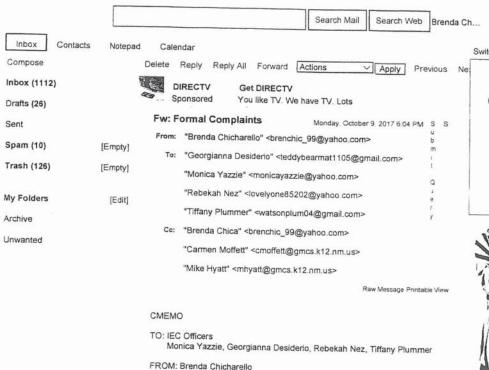
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Brendal have a attached a letter to meet you, we have some concerns that needs to be

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### MESSAGE:

Parent

DATE: October 09, 2017

Cc: Carmen Moffett, Mike Hyatt and bc file

I just recently open Monica Yazzies's email attachment letter dated October 02, 2017. In Monica's email stated that I said no to meeting with the IEC Officers. I was in a hurry and that

wasn't the reason why I didn't speak with the IEC Officers.

I have sent several emails to the IEC Officers dating back to August 06, 2017. It has been 53 calendar days since I sent the first emails that I didn't hear back from any of the IEC Officers acknowledging my emails.

I did hear back from Ms. Moffett however I was waiting to hear a response back from any of the IEC Officers. Ms. Moffett is the JOM Coordinator, not the IEC Officers who needed to answer

back to all of my emails. Since 53 calendar days past I took matters to the next level concerning all my emails dating back to August 6, 2017 to the next level as filing formal complaints as a parent.

I tried to go through the IEC Officers and I didn't get no response until 53 calendar days later on September 29, 2017 which I already submitted all of my email documentations for the formal complaints process.

All the emails are in my formal complaints and therefore I'm not allowed at this time to discuss with the IEC Officers due to the Confidentiality and is ethnically would be a Conflict of Interest.

Also, on September 10, 2017, Mike Hyatt did make a announcement at the IEC Regular Meeting in the GMCS Board Room, "that he didn't want to get involved in any way when it comes to the IEC Complaints."

"I agree with Ms. Chicharello that I don't want to anything to due with IEC Complaints that should be handle within IEC. Please do not give IEC's authority away.

Again from my email dated September 29, 2017 that I filed my Formal Complaints as a Parent not as a IEC Member. I already tried to go through the IEC Officers and I didn't get anywhere. Plus at the Sept 29, 2017 IEC Work Session I didn't appreciated the way Monica Yazzie and Carmen Moffett treat me with disassociation disrespecting me as a parent. As parent I have every right to voicing my concerns and to question the accountability to the IEC Officers/JOM Coordinator why certain things were not done or not handle appropriately.

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Thank you for your understanding and appreciate the seriousness as role model as IEC Officers and JOM Coordinator.

— On Fri, 9/29/17, Brenda Chicharello < brenchic 99@yahoo.com > wrote: > From: Brenda Chicharello <br/>
<br/>
<u>brenchic\_99@yahoo.com</u>> > From: Brefida Chichareilo <u>Spendilo Soloyano Com</u> > Subject: Formal Complaints
> To: "Georgianna Desiderio" <<u>deddybearmat1105@gmail.com</u>>, "Monica Yazzie" <<u>monicayazzie@yahoo.com</u>>, "Rebekah Nez" <<u>lovelyone85202@yahoo.com</u>>, "Tiffany Plummer" <watsonplum04@gmail.com> > Cc: "Brenda Chica" <br/>
brenchic 99@yahoo.com>, "Carmen Moffett" <cmoffett@gmcs.k12.nm.us>
> Date: Friday, September 29, 2017, 8:48 PM > TO: IEC Officers Monica Yazzie, > Georgianna Desiderio, Rebekah Nez, Tiffany Plummer > FROM: Brenda Chicharello Parent > DATE: September 29, 2017 > Re; Formal Complaints > Cc: bc, nma > Message: > Good Evening IEC Officers, > I'm writing in regards to our > conversation at 7:13 pm on September 29, 2017 after the > adjournment of the IEC Work Session in the GMCS Board Room. > I did go through the proper chain of > command in regards to the writing to the IEC Officers trying > to remedy my concerns and I didn't hear a response from > any of the IEC Officers. With that > being said I took my concerns and issues to the upper level > as a parent. > My formal complaints are file as a > parent therefore it will be handle with proper authorities. > Thank you for your understanding in > regards to this matter.

Compose

Delete Reply Reply All Forward Actions V Apply Previous Next

refrain from any personal abuse ie., via social media, verbal mental, behavior and slander. This will result in immediate removal from IEC membership

# 192811°C

#### 501 Meeting Norms

- a). Put phone on silent
- b). Stay focus on Agenda
- c). Respect all opinions
- d). No side bar talking

#### 502 Complaint Process

Step 1: The IEC member will complete a formal IEC complaint form as it relates to one of the following:

- IEC Member to IEC member
- IEC Member to IEC Officer
- IEC Member/Officer to Administration (use GMCS Grievance Form & Process)

#### Step 2: The complaint will be filed with the appropriate individual:

- IEC Members to Member complaint will be filed with JOM Directorand IEC Officers.
- IEC Member to IEC Officers complaint will be filed with JOM Directorand IEC Member selected at random.
- IEC Member to Administration will follow GMCS Complaint process.

#### Step 3:

Upon receipt of a written complaint, the designated individuals shall within ten (10) working days, make an investigation, document and submit its findings to the complainant. If the complaint cannot be resolved within the specified time, then the designated individual may request additional time from the complainant.

Step 4: Every effort will be made by the designated individuals to resolve the complaint. If the complaint cannot be resolved to the satisfaction of the complainant, the designated individuals shall forward the complaint with all investigative documents, findings and/or recommendations to the Indian Education Committee designated hearing committee for review and action. The findings shall be final.

#### ARTICLE VI GRIEVANCE PROCEDURES

CFR 273.18 - Additional requirements for education plan

PLAINTIFF'S EXHIBIT



# GALLUP-MCKINLEY COUNTY SCHOOLS Johnson O'Malley Program

Carmen Moffett, Director PO Box 1318 Gallup, New Mexico 87305 (505) 721-1036



Brenda Chicharello PO Box 2774 Gallup, NM 87305

December 6, 2017

Dear Ms. Chicharello,

The purpose of this letter is to respond to your letter in which you are requesting to be reinstated as an Indian Education Committee member. As you know, you were voted by the Indian Education Committee to be removed from the Committee. This was voted by the IEC members and not by the IEC Officers alone. Thank you.

Sincerely,

Monica Yazzie IEC President

# Case 1:20-cv-01070-PJK-JHR Document 1 Filed 10/16/20 Page 82 of 98

navajo nation jom

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June 13, 2017 Complaint

brenchic\_99@yah.../Sent

Apply

Jun 30, 2017 at 9:11 PM

Print Raw message

Brenda Chicharello <br/> <br/> brenchic\_99@yahoo.com>

To: Elvira Silago <silago@me.com>,

Georgianna Desiderio < teddybearmat 1105@gmail.com>,

Monica Yazzie <monicayazzie@yahoo.com>
Cc: Brenda Chica <br/>brenchic\_99@yahoo.com>,
Brenda Yazzie <br/>
Complete comple

Carmen Moffett <cmoffett@gmcs.k12.nm.us>

MEMO

TO: IEC Officers

(Monica Yazzie, Elvira Silago, & Georgianna Desiderio )

FROM: Brenda Chicharello (Former IEC Vice-President)

DATE: June 30, 2017

Cc: Carmen Moffett and Brenda Yazzie

Re; June 13, 2017 - Carmen Moffett, JOM Program Manager complaint against IEC Member, Brenda Yazzie.

-----

MESSAGE:

IEC Officers,

As you know my term ends today as an IEC Officer, but I would like to bring forth many concerns in regards to this matter.

1.) My first issue with a complaint from an administrator against an IEC Member. I look in the IEC By-Laws to find where this issues addresses this matter.

502 Complaint Process- Step 1: No where does it states and address Administration to IEC Member. Plus there's no process.

Article VI Grievance Procedures -

- (c) Contains procedure for hearing grievances from Indian students, parents, community members, and tribal representatives relating to the program(s) contracted under this part. Such procedures shall provide advance notice of the hearing.
- 2.) My second concern relates to why was the complaint form only mailed to the IEC Officers. Any complaints or grievances there are rules and laws put in place to notify the person who is being made complaints on. (Example Court System) Also Brenda Yazzie has every right to receive a copy of the complaint made against her.

today I text Ms. Moffett to mail a copy of her complaint to Brenda Yazzie. I feel that Ms. Yazzie should be made aware and a copy of the complaint should be sent to her as well.

My third concern is the time frame when the IEC Officers was mailed out this complaint on June
 2017.

However the IEC By-Laws 502 Complaint Process that any complaints stated in Step 3: Upon receipt of a written complaint, the designated individuals shall within ten (10) working days, make an investigation, document and submit its findings to the complaint. If the complaint cannot be resolved

Census 2020 Drawing

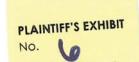
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# Case 1:20-cv-01070-PJK-JHR Document 1 Filed 10/16/20 Page 83 of 98 within the specified time, then the designated individual may request additional time from the

complainant.

A response from the IEC Officers should have been given by June 27, 2017 that is ten working days. I was waiting to hear from the IEC President to call an Officer Meeting to address this matter. Since June 30, 2017 is the end of my term I respectfully ask the IEC Officers to handle this past due and urgent matter to resolve these issues.

4.) Ms. Moffett claims that "Brenda Yazzie, IEC member, emailed a series of emails to IEC Members, Interim Sup, Mike Hyatt, and Board member, Kevin Mitchell. (See attached documents)."

#### My Concern:

Page 1 Email -- A vendor did not get paid for Services at Twin lakes elementary. What Happened? This z his response:

THIS Z HIS RESPONSE- I don't think this is Brenda Yazzie's comments because it clearly states This z his response: meaning this would be coming from the vendor himself it sounds like it. So the vendor must have put this out there and looks like Ms. Yazzie shared it with IEC Members.

"The emails made allegation against me and encouraged, from my view, friction between the IEC Members and I." Ms. Moffett

My Recommendation:

Please look into what allegations if those words came from the vendor himself? Also what can IEC Officers do when people put their own thought out there on social media and if a IEC Member share that person views to the IEC committee because its already out there ...

"This type of behavior is inappropriate and unprofessional" Ms. Moffett My Recommendations:

How can IEC Officers control what people say or do when it comes to social media? I feel that there are other contributing factors that need to be investigate to contact the vendor to get his side, talk with the former principal at Twin Lakes Elementary School to get her side and Brenda Yazzie need to account for her side of the story too.

Please do a proper and through investigation into this matter.

"Ms. Yazzie should have called me to get more information before sending these emails." Ms. Moffett My Concern:

I wonder why Ms. Moffett didn't notify the IEC Officers and the IEC Committee on all the requests she denies. Last year over \$200,000 in JOM Funds was sent back to the Navajo Nation JOM. The IEC Committee wasn't aware of all the denied JOM Request from the schools.

My Recommendation:

In the future I'm requesting that all denied request to be shared with the IEC Committee at the Budget & Regular Meetings so we know as a committee what is being denied. Also it resolve this issue from happening again.

" I also received a series of text message, which I felt, were also inappropriate" Ms. Moffett My Concern:

I received text message from IEC Members regarding this matter too. I did inform Ms.Moffett to bring the JOM funding request

forms from the Twin Lakes Elementary to the June 01, 2017 IEC Budget Meeting. Also to inform the IEC from the beginning process of when the request was made and when it was denied Why was the request denied and why IEC was not aware until after the fact?. My Recommendation:

A.) There needs to be a clear process how funding request are process in a format step by step.

B.) IEC needs to put in place what technical assistance from the Program Manager to help schools who are denied to properly notify them & send them a notice what additional paper work is needed to get approval on their request.

" I am asking the IEC Officers to resolve this concern with Brenda Yazzie. I am seeking a letter of apology from her and an assurance that this will not happen again." Ms. Moffett

#### My Recommendation:

IEC Officers please investigate this matter with all parties; Vendor, Sandra Freeland and Brenda Yazzie to get their side of the stories then make a ethnical discussion to resolve this matter.

"On 6/01/17, I explained to the IEC why the proposal submitted by Twin Lake Elem. was not approved. I have also responded to Ms. Yazzie email dated 6/13/17." Ms. Moffett

#### My Concern:

I heard Ms. Moffett side during the June 01, 2017 IEC Budget Meeting. I have questions into the matter of the deadline were given to all school Friday May 12, 2017. So what happens when schools submit on the deadline does that mean the requests are denied?

#### My Recommendation

A.) The JOM Program needs to set up their own deadline May 1st to submit request. This gives a chance for schools to resubmit additional paperwork in order to get request approve. Also if there was no funds then school should be notify beforehand and not after the deadline. Once funds are depleted then a notice should go the schools asap.

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Fw: Re: Confidential Letter

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Dec 5, 2017 at 2:13 PM

Print Raw message

Brenda Chicharello <br/> <br/> brenchic\_99@yahoo.com

To:

Eleanor Thomas <eleanorthomas@nndode.org>

Jonas Yazzie <jonasyazzie@nndode.org> Cc: Brenda Chica <bre> <

Eleanor Thomas,

Please review all of this email. I was wrongful charge and remove during the October 15, 2017 Regular IEC Meeting. I am contesting this wrongful action and I'm making you aware of this matter. The IEC Bylaws doesn't have removal process and no due process. I would like you to be aware of this action for I'm taking this matter to the Navajo Nation.

Brenda Chicharello

--- On Mon, 12/4/17, Monica Yazzie <monicayazzie@yahoo.com> wrote:

> From: Monica Yazzie < monicayazzie@yahoo.com >

> Subject: Re: Confidential Letter

> To: "Brenda Chicharello" < brenchic 99@yahoo.com>

> Cc: "Eleanor Thomas" < eleanorthomas@nndode.org >, "Jonas Yazzie" <jonasyazzie@nndode.org>

> Date: Monday, December 4, 2017, 4:22 PM

> Good Afternoon

> Brenda, I will look at these documents, we do

> have a meeting tomorrow and I will let you know. The address

> under my name does not match the mailing address you tried

> sending it to?? I can see why I haven't received them.

> Box 3031 is not my address. I believe I would have received

> it with address under my name, so for FYI

On Monday, December 4, 2017, 2:52:22 > PM MST, Brenda Chicharello < brenchic 99@yahoo.com>

> wrote:

MEMO > TO: Monica Yazzie

> FROM: Brenda

> Chicharello

> DATE: December 4, 2017

**IEC President** 

> Re; Confidential Letter

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**PLAINTIFF'S EXHIBIT** 

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Case 1:20-cy-01070-PJK-JHR Document 1 Filed 10/16/20 Page 85 of 98 MOLINI be nhr hehs > MESSAGE: > Ms. Yazzie > Please review my > documents. I do request that my IEC Membership to be > reinstate immediately. > questions please email me at brenchic 99@yahoo.com

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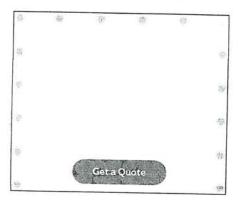
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**IEC Membership Removal** 

brenchic\_99@yah.../Sent

Dec 5, 2017 at 3:09 PM Print Raw message

Brenda Chicharello <br/> <br/> brenchic\_99@yahoo.com

To:

Eleanor Thomas <eleanorthomas@nndode.org>

Cc: Brenda Chica <bre> <bre>com>, Norman Begay <nmbegay@navajo-nsn.gov>

Bcc: Jonathan Hale <jonzcomet@yahoo.com>,

Amber Kanazbah Crotty <acrotty@navajo-nsn.g

Jonas Yazzie <jonasyazzie@nndode.org>

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ov> МЕМО

TO: Eleanor Thomas NNJOM Program Director

FROM: Brenda Chicharello Parent

DATE: December 5, 2017

Re; IEC Membership Removal

Cc: bc file HEHS nb

MESSAGE:

Ms. Thomas,

I was removed from my IEC Membership on Sunday, October 15, 2017 at the IEC Regular Meeting at the Student Support Center. I was notify prior to the meeting that I was going to be removed. I was not made aware of any formal written complaints against me. When the action item for removal of IEC Member the IEC President, Monica Yazzie told the committee that I would not meet with her and the other IEC Officers to resolve matters. Since I didn't meet with the IEC Officers I was misconduct to be removed and a force vote was taken place. I was not able to speak because the IEC Officers were speaking over me. The other IEC Members wanted to know more about what happen yet the IEC Officers kept saying no discussion. A vote took place I was removed and the IEC President told me to leave.

I sent you a email on August 5, 2017 that Carmen Moffett, JOM Director did a report on Pro-Rate IEC Stipends without any documentation present this report

was not on the Agenda. After her report Ms. Moffett made a recommendation to enforce the Pro-Rate, then a matter of seconds the IEC Committee went into a vote

several IEC Members voted and I didn't vote. After the vote was done I told the IEC Members that were not to discuss or take actions on this Pro Rate because it wasn't on the Agenda which violated the NM Open Meeting Act Law. I tried 57 days to get this issue resolve from the IEC Officers didn't respond back to me

on my several emails I sent them. Since I didn't hear back from you or the IEC Officers I had no other choice, but to file formal complaints to the New Mexico State Agencies.

PLAINTIFF'S EXHIBIT

(3,003 unread) - prenchic\_99@yanoo.com - Yanoo Maii - IEC Membership Removal

Case 1:20 Fage 87 of 98 EXHIBIT 7

IEC Officers aware that I could not meet with them, because of the Conflict of Interest due to the fact

I already sent out several formal complaints. Disclosure of any information regarding my several complaints would compromise the privacy and confidential circumstance. I made that known to the IEC Officers.

I'm contesting my removal due to the fact that the IEC Bylaws doesn't have a removal process and there's no due process too. The IEC doesn't have authority to remove me and I was wrongful charge. I didn't receive due process which violated my civil rights.

Please look into this matter.

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# Case 1:20-cv-01070-PJK-JHR Document 1 Filed 10/16/20 Page 88 of 98

navajo nation jom Account Info > Go Inbox Back to Search Delete DX Spam Action: V Apply Inbox 999+ Re: info brenchic\_99@yah.../Inbox Drafts 33 Dearman, Tony <tony.dearman@bie.edu> Apr 3, 2019 at 7:01 PM Sent To: Brenda Chicharello <bre> <bre> <bre> <bre>brenchic\_99@yahoo.com> Print Raw message Archive Hello Brenda, Spam Thank you for reaching out to me. I will put you in contact with my staff that work with JOM contracts Trash tomorrow **Folders** Edit Hide Tony L. Dearman Director Bureau of Indian Education + New folder Office: 202-208-6123 Cell: 202-570-5458 Unwanted Fax: 202-208-3312 > On Apr 3, 2019, at 8:46 PM, Brenda Chicharello < brenchic 99@yahoo.com > wrote: > Mr. Dearman, > I'm a parent who served as a IEC parent for the Gallup McKinley County School. I was illegally removed in September 2017 without any due process > I'm have been trying to get the Navajo Nation JOM Director to resolve the matter however she does not respond to my inquires that I've sent her. I have made > the IEC members and officers aware that there's no removal process in the By-Laws and no where is it stated in the By-laws for due process. > I am need of your assistance to help remedy my situation because my civil rights is violated because I have no due process for I really don't know why. At the time > I was questioning the minute to minute pro-rate that the JOM Director, Carmen Moffett was trying to implement without any documentation to say its allowable from > the Navajo Nation JOM, the BiA and the 25 CFR which she didn't bring forward to the IEC Members > I know the former and the present GIMC Superintendents have been trying to eliminate the JOM Program by saying it's the GIMC Board is the true IEC not the parents. > Please review link below: > https://www.daily-times.com/story/news/education/2018/04/09/ccsd-explore-options-maintainingjom-contract/494873002/ > I've advocated for the JOM Program for 3 years from the former GIMC Superintendent trying to do away with the JOM Program. The only reason why I did that was for our > neglected Native American Students who were not using the services to fit their needs. Plus the District could care less for anything to due with Native American Cultural and Language. > I'm need of your help to resolve this matter. > The best communication works for me is thru email my email address is brenchic 99@yahoo.com > I'll be waiting to hear back from you. > Thank you,

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> Brenda Chicharello

10/14/2020

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RE: info

Ms. Chicharello.

Director shall be final.

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Apr 4, 2019 at 10:57 AM

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Barnett, Angela <angela.barnett1@bie.edu> To: Brenda Chicharello <bre> <bre> <bre> <bre>brenchic\_99@yahoo.com> Cc: Lesky, Maureen <maureen.lesky@bie.edu>, Dearman, Tony <tony.dearman@bie.edu>

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Mastercard'

Thank you for your email regarding the Gallup McKinley County School JOM program. The by-laws should have a section for grievance procedures for complaints from Indian students, parents, community members and tribal representatives. The steps should be a grievance is in writing to the local Indian Education Committee (IEC) for investigative review and action. The IEC should investigate, document and submit the findings to the complainant. If the complainant is not satisfied with the findings then it shall be forwarded to the JOM Coordinator. The JOM Coordinator shall schedule a meeting with the IEC Chairperson and school official. A grievance committee consisting of a JOM staff member, committee member and a local school administrator will review the complaint, investigate document(s), findings and/or recommendations. The JOM Coordinator will contact the complainant to present the committee's disposition to see if it resolves the complaint. If the complainant is not satisfied, the JOM Coordinator will forward the complaint with all investigative documents, findings and/or recommendations to the Education Director at the Tribe. The findings of the Education

and confirmation number at NewMexico2020.org to receive your \$20 prepaid Mastercard & be entered to win \$500. 

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your name, address,

The JOM program is a unique program who is parent lead and decisions are centered around the IEC. The Bureau of Indian Affairs and The Bureau of Indian Education does not get involved with the decisions that are made by the IEC, this is why we strongly recommend the IEC adopts a grievance policy to resolve complaints. If there is no grievance policy in place then I would recommend to use what the Tribe has in place or use the above that is outlined. However keep in mind, the final decision stops at the Education Director of the Tribe where the funds are disbursed to the school(s).

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phohermal orders, or in stores that accept mobile wafet, Valle for up to 12 Transta funds on not expire and may be available after the expiration date, feed may apply. Terms and conditions apply

As for eliminating the JOM program at the school, there has to be a partnership between the Contractor or Grantee (Navajo Nation) and the Sub-contractor (Gallup McKinley County School). The school has to submit their documents to the Navajo Nation as their intent to contract for the next year. If the school does not turn in documents for the next school term then the Tribe has nothing to sub-contract with the school. There are schools out there who do not want a JOM program at their school for various reason and the Tribe can not force them to sub-contract so the Tribe will take back the program and administer them by getting a IEC committee formed that consist of the parents of the children who attend the school. This way the children who are eligible to receive JOM can continue to benefit from the program.

As for the pro-rate you talked about, I would recommend to contact the Navajo Nation's Self-Determination Specialist/Awarding Official, Shawna DuBoise (505) 863-8228 and/or the Awarding Officials Technical Representative, Marilyn Holliday (505) 368-3415 to express the issue you have with how this is being conducted. Shawna is the Awarding Official for BIA who acts on behalf of the Secretary to enter into a government to government contract with the Navajo Nation and Marilyn for BIE is her technical representative for program specific questions. These two ladies are the ones who will go out and review/monitor the JOM program at the Tribe to ensure compliance. Keep in mind when a review is conducted and the contract is with the Navajo Nation they will only go to the Navajo Nation not to the schools. The review at the school level is administered by the Navajo Nation JOM

I hope this helps answer your questions. Please let me know if you have any other questions.

Angela J. Barnett Program Specialist, JOM

Bureau of Indian Education 200 NW 4th Street, Suite 4049 Oklahoma City, OK 73102 Phone: (405) 605-6051 ext. 302 Mobile: (703) 817-5879

# Case 1:20-cv-01070-PJK-JHR Document 1 Filed 10/16/20 Page 90 of 98

From: Dearman, Tony Sent: Thursday, April 4, 2019 8:13 AM To: Brenda Chicharello Cc: Barnett, Angela; Lesky, Maureen Subject: RE: info

Hello Brenda,

I have included Angela Barnett in the email. Angela works with our JOM Programs. She may be able to help answer questions you have.

----Original Message---From: Brenda Chicharello <br/>
Sent: Wednesday, April 3, 2019 8:46 PM<br/>
To: Dearman, Tony <<br/>
To: Dearman, Tony <<br/>
To: Brenda Chica <br/>
Subject: info

Mr. Dearman,

I'm a parent who served as a IEC parent for the Gallup McKinley County School. I was illegally removed in September 2017 without any due process I'm have been trying to get the Navajo Nation JOM Director to resolve the matter however she does not respond to my inquires that I've sent her. I have made the IEC members and officers aware that there's no removal process in the By-Laws and no where is it stated in the By-laws for due process.

I am need of your assistance to help remedy my situation because my civil rights is violated because I have no due process for I really don't know why. At the time I was questioning the minute to minute pro-rate that the JOM Director, Carmen Moffett was trying to implement without any documentation to say its allowable from the Navajo Nation JOM, the BiA and the 25 CFR which she didn't bring forward to the IEC Members

I know the former and the present GIMC Superintendents have been trying to eliminate the JOM Program by saying it's the GIMC Board is the true IEC not the parents.

Please review link below:

https://www.daily-times.com/story/news/education/2018/04/09/ccsd-explore-options-maintaining-jom-contract/494873002/

I've advocated for the JOM Program for 3 years from the former GIMC Superintendent trying to do away with the JOM Program. The only reason why I did that was for our neglected Native American Students who were not using the services to fit their needs. Plus the District could care less for anything to due with Native American Cultural and Language.

I'm need of your help to resolve this matter.

The best communication works for me is thru email my email address is brenchic 99@yahoo.com

I'll be waiting to hear back from you.

Thank you,

Brenda Chicharello

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RE: info

Brenda Chicharello <br/> <br/> brenchic\_99@yahoo.com>

To: AngelaBarnett <angela.barnett1@bie.edu>, Tony Dearman <tony.dearman@bie.edu> Cc: MaureenLesky <maureen.lesky@bie.edu>, Brenda Chica <br/>
<br/>
brenchic\_99@yahoo.com>,

Eleanor Thomas <eleanorthomas@nndode.org>, Jonathan Nez <jonathannez@navajo-nsn.gov>

Hello Everyone,

The BIA holds the Trust Responsibility. The investigation part on Angela Barnett is far stretched when she had not pick up the telephone to call

to see what happen at the school district and even request the 2017-2018 GIMC JOM Sub-Contract to review to see this so called removal process is not in the IEC By-laws which governs the IEC.

The BIA should be aware of IEC members who are illegally removed because the parent civil rights are being violated without due process. I would like to inform you that it doesn't stop at the Education Director of the Tribe, because I have statute of limitation to filed suit in federal court for violation of my civil rights without due process.

The BIE just finished a federal lawsuit with the Havasupai Tribe.

The GIMC JOM Program has been monitor because of the 2012-2015 mismanagement of the GMCS Administration staff who failed to manage the GIMC District JOM Program properly which the Gallup Independent Newspaper has blamed on the IEC parents

I have tried to resolve this matter with the BIA didn't help me I have no other choices to take this to the Federal Court. The email will be discovery as exhibit evidence and this will be a legal ligation.

Brenda Chicharello

Chron:

Cc; bc file

Field Solicitor

NNJOM

NNOPVP

On Thu, 4/4/19, Barnett, Angela < ANGELA.BARNETT1@BIE.EDU > wrote:

Subject: RE: info

To: "Brenda Chicharello" < brenchic 99@yahoo.com >

Cc: "Lesky, Maureen" < Maureen.Lesky@BIE.EDU >, "Dearman, Tony" < Tony.Dearman@BIE.EDU >

Date: Thursday, April 4, 2019, 9:57 AM

Ms. Chicharello,

Thank you for your email regarding the Gallup McKinley County School JOM program. The by-laws should have a section for grievance procedures for complaints from Indian students, parents, community members and tribal representatives. The steps should be a grievance is in writing to the local Indian Education Committee (IEC) for investigative review and action. The IEC should investigate, document and submit the findings to the complainant. If the complainant is not satisfied with the findings then it shall be forwarded to the JOM

10/12/2020

# (3,597 unread) - brenchic\_99@yahoo.com - Yahoo Mail - Meeting regarding JOM Membership Case 1:20-cv-01070-PJK-JHR Document 1 Filed 10/16/20 Page 92 of 98

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Brenda Chicharello <br/> <br/> brenchic\_99@yahoo.com>

Cc: Brenda Chica <bre> <

To: Jonathan Nez <jonathannez@navajo-nsn.gov>

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Apr 1, 2019 at 9:57 AM

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FROM: Brenda Chicharello Parent

TO:Honorable Jonathan Nez Navajo Nation President

DATE: April 1, 2019

TIME: 9:40 am

Re; Meeting regarding JOM Membership

MESSAGE:

Good Moring Honorable Mr. Nez,

I meet with you at the Supreme Court Justice Day, I spoke with you briefly about my situation that I was illegally removed from

the Gallup McKinley County Indian Education Committee (IEC). I was not given no reason and I did try to resolve the matter with IEC and

the Navajo Nation JOM Director, Eleanore which she has not respond back to my inquires. I am need of your assistanace to resolve this matter.

You can contact me thru email at brenchic 99@yahoo.com. Thank you for your help and support.

Respectfully,

Brenda Chicharello

Parent

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PLAINTIFF'S EXHIBIT

# (3,597 unread) - brenchic\_99@yahoo.com - Yahoo Mail - Ew: Procurement Case 1:20-cv-01070-PJK-JHR Document 1 Filed 10/16/20 Page 93 of 98

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**Fw: Procurement** 

B

May 16, 2018 at 7:33 PM

Print Raw message

Brenda Chicharello <br/>
For: Jonathan Hale <jonzcomet@yahoo.com>,<br/>
Amber Kanazbah Crotty <acrotty@navajo-nsn.gov><br/>
Cc: Brenda Chica <br/>
Foreign Sprendic\_99@yahoo.com>

Honorable Mr. Hale and Mrs. Crotty,

I'm forwarding you this email to show that I did meet with Mr. Schneider to review GMCS JOM By-laws that he review

in his office and did tell me that the IEC could not remove IEC Members from the IEC, because it was not stated in their IEC By-laws that govern them as of August 2017.

Since it was not stated in the IEC By-laws then it can not be enforce and there's is no due process for removal stated in the IEC By-laws either.

I did ask about the New Mexico Meetings Act if IEC need to follow it?

Also, I did ask if IEC Members are state employees because the J. Hanks and Mike Hyatt came to the IEC Meeting January 6, 2017 both of them telling the IEC Members that we are State Employees?

Mr. Schneider reviewed the GMCS JOM Subcontract Agreement and gave his opinion in the previous email below.

Please can you follow up with this to help me get back my IEC Membership that I was illegally removed.

Thank you,

Brenda Chicharello

--- On Fri, 11/3/17, Chris Schneider <cschneider@nndoj.org> wrote:

> From: Chris Schneider <<u>cschneider@nndoj.org</u>>

> Subject: Procurement

> To: "brenchic 99@yahoo.com" <br/> <br/>brenchic 99@yahoo.com>

> Date: Friday, November 3, 2017, 3:40 PM

>

>

>

>

>

>

> Good afternoon.

> Brenda.

>

> It looks as though

> the McKinley County JOM contract intends for the NM state

> procurement policies to be followed.

>

> Also, when I

> reviewed the Internal Revenue Code, it appears that the

> designation as an elected official/officer is intended only

> for IRS purposes. Meaning, that it distinguishes

> independent contractors from other types of employment

> classifications.

>

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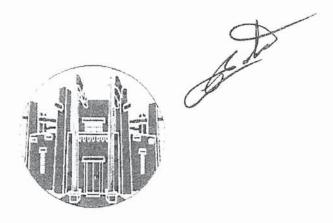
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Paid for by Independent NM Counties & Organizations Case 1:20-cv-01070-PJK-JHR Document 1 Filed 10/16/20 Page 94 of 98

> Christopher J. > Schneider, Attorney > Human Services and > Government Unit > Navajo Nation > Department of Justice > P.O. Box > 2010 > Window Rock, > Navajo Nation (Arizona) 86515 > Phone > 928.871.6935 > Fax > 928.871.6177 > If this e-mail > message concerns legal or related matters, this > communication and any attachments are attorney-client > privileged and confidential, and intended for use > only by the individual or entity named above as the > intended recipient. If you are not the intended recipient, > reading, distributing or copying this communication is > strictly prohibited. If you have received this communication > in error, please immediately > notify the sender and delete this e-mail and any > attachments. Thank you. >

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#### Proposed Agenda 23<sup>rd</sup> NAVAJO NATION COUNCIL NAABIK'ÍYÁTI' COMMITTEE SPECIAL MEETING

Navajo Nation Council Chambers Window Rock, Navajo Nation (AZ)

December 4, 2017 - 9:00 AM

PRESIDING CHAIR: Honorable LoRenzo C. Bates, Speaker, Navajo Nation Council

Hon LoRenzo C Bates, Speaker			
BUDGET & FINANCE COMMITTEE	RESOURCES & DEVELOPMENT COM.	HEALTH, EDUCATION & HUMAN SERVICES COM	LAW AND ORDER COMMITTEE
Hon. Seth Damon (C)	Hon. Alton Joe Shapherd (C)	Hon, Jonathan L. Hale (C)	Hon, Edmund Yazzie (C)
Hon. Dwight Witherspoon (VC)	Hon. Benjamin L. Bennett (VC)	Hon, Norman M. Begay (VC)	Hon. Raymond Smith, Jr. (VC)
Hon. Tom T. Chee	Hon Davis Fi fred	Hon Steven Begay	Hon. Kee Allen Begay, Jr.
Hon, Lee Jack, Sr.	Hon. Leonard H. Pete	Hon Nelson S. BeGaye	Hon, Herman M. Daniels
Hon. Tuchoney Slim, Jr.	Hon, Jonathan Perry	Hon, Nathaniel Brown	Hon. Otto Tso
Hon, Leonard Tsosie	Hon. Walter Phelps	Hon. Amber Kanazbah Crotty	The state of the s

- 1. CALL MEETING TO ORDER; ROLL CALL; INVOCATION; ANNOUNCEMENTS
- 2. RECOGNIZE GUESTS AND VISITING OFFICIALS
- 3. REVIEW AND ADOPT THE AGENDA:

(m) (s)

4. REVIEW AND ADOPT THE JOURNALS:

October 12, 2017; October 16, 2017; October 26, 2017

(m) (s)

Brenda G. Chicharello PO Box 2774 Gallup, New Mexico 87305

August 07, 2017

employment?

Eleanor G. Thomas, Program Manager
Jonas Yazzie, Senior Education Specialist
The Navajo Nation Department of Dine' Education
JOHNSON-O'MALLEY PROGRAM
P.O. Box 1950
Window Rock, Arizona 86515
(928) 871-6678/7458 Fax: (928) 871-7464

Dear Ms. Eleanor G. Thomas, Program Manager and Mr. Jonas Yazzie, Senior Education Specialist

I came into your office this afternoon to speak with both of you regarding the IEC Pro-Rate. Per our conversation we had together in Mr. Yazzie's Office I brought my concerns of Carmen Moffett's Report that she voluntarily went to the Gallup McKinley County Business Office soliciting Pro-Rate on Non-Contract Employee's such as IEC Members prior to August 5, 2017 IEC Regular Meeting.

Mr. Yazzie said, "why is Ms. Moffett doing this without the IEC officially telling her to do so?"

I did ask both of you if the Navajo Nation JOM Program has any type of Pro-Rate that exist for

Mr. Yazzie said, "that the only Pro-Rate is on salary when an employee work two different job titles then Pro-Rate can be applied other than that there's no other Pro-Rate I know of."

Ms. Thomas ask, "why is IEC considering Pro-Rate when there's no findings to require it?" I said "not sure, IEC just went through Negotiation in June 2017 and I don't know why this wasn't brought up then. It seems like this Pro-Rate is after the fact."

Mr. Yazzie, said "that IEC By-laws is what hold up the Subcontractor Application last year and now with this changes to the IEC By-laws will delay the application process."

Ms. Thomas said "that during the Negotiation everything was agreed on and things will have to stay as is because the application is now in process. I will get hold of Ms. Moffett to tell her that and ask her why now? This Pro-Rate can be applied in next year application. We finished our conversation and I left the NNJOM Department Office.

I did CC Copy both of you my emailed sent on Saturday, August 05, 2017 at 3:28 pm to the IEC Officers and Carmen Moffett. I attached a copy of this email to this letter.

Thank you for meeting with me.

Sincerely,

Brand Daniel

Brenda G. Chicharello

Parent

Brenda G. Chicharello PO Box 2774 Gallup, New Mexico 87305

August 27, 2017

Eleanor G. Thomas, Program Manager Jonas Yazzie, Senior Education Specialist

The Navajo Nation Department of Dine' Education JOHNSON-O'MALLEY PROGRAM P.O. Box 1950 Window Rock, Arizona 86515 (928) 871-6678/7458 Fax: (928) 871-7464

Dear Ms. Eleanor G. Thomas, Program Manager and Mr. Jonas Yazzie, Senior Education Specialist

I'm following up with both of you regarding our meeting August 07, 2017. I was checking in with the status of what happen after I left your office. Ms. Thomas did you contact Carmen Moffett, Director of JOM to find out why she voluntarily went to the Gallup McKinley County Business Office Soliciting Prorate on the Indian Education Committee members?

Since Ms. Moffett went to the District Business Office soliciting Pro-Rate I'm questioning if this Pro-Rate is allowable from the District?

I'm questioning for justification to see if this Pro-Rate does exist then I would like see Ms. Moffett to provide evidence by showing District policies documentation that would allow this Pro-Rate?

I look forward to hearing back from both of you.

Sincerely,

Brenda G. Chicharello

But &

Cc: bc file

Brenda G. Chicharello PO BOX 2774 Gallup, New Mexico 87305

US District Court
District of New Mexico
Pete V. Domenici U.S. Courthouse
333 Lomas Blvd NW, Suite 270
Albuquerque, NM 87102